

# Notes to the Financial Statements, Required Supplementary Information and Supplemental Data

Recent economic development efforts are making Greenville more prosperous. The nation's leading maker of natural and organic convenience foods will establish a new production facility in Greenville County generating more than 700 new jobs in the area.



## **GREENVILLE COUNTY, SOUTH CAROLINA**

### Notes to the Financial Statements

#### **I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

##### **A. REPORTING ENTITY**

The County of Greenville, South Carolina was organized in 1786 and is governed by an elected twelve member council. The County operates under a Council/Administrator form of government as provided in Title 14 of the 1962 Code of Laws of South Carolina as amended (Home Rule Act). As required by accounting principles generally accepted in the United States of America, these financial statements present the County and its component units, legally separate entities for which the County is considered to be financially accountable. Blended component units, although legally separate entities, are, in substance, part of the government's operations. Each discretely presented component unit is reported in a separate column in the government-wide financial statements to emphasize that it is legally separate from the government. Blended and discretely presented component units are discussed below.

##### **Blended Component Units**

The Greenville County Public Facilities Corporation and Greenville County Tourism Public Facilities Corporation were established in 1991 and 2008, respectively, for the purpose of holding title, owning, leasing, constructing, acquiring and operating land, buildings, equipment and facilities functionally related thereto and to perform any other lawful purpose related to the furtherance of the governmental powers of Greenville County. These Corporations have a December 31 year-end and all of their financial transactions are processed through the County's financial system and are a part of the County's audit. They operate as departments of the County and exist for its benefit. During the current fiscal year, the Greenville County Public Facilities Corporation issued \$9,300,000 of Junior Lien Refunding Certificates of Participation, series 2011 to currently refund outstanding bonds for the courthouse project. Also, the Greenville County Tourism Public Facilities Corporation issued \$14,680,000 of Certificates of Participation, series 2010 to fund various tourism-related capital improvement projects.

##### **Discretely Presented Component Units**

The Greenville County Redevelopment Authority (the Authority) was established in 1969 under the provisions of Act 516 of the South Carolina General Assembly. Its mission is to improve the quality of life for low and moderate-income citizens of Greenville County through improved affordable housing. The Authority is also involved in redevelopment work, including public improvements to streets and rights of way throughout Greenville County. The Greenville County Council appoints all board members, approves federal grant requests and is financially accountable for any deficits. The Authority has a June 30 year-end.

The Greenville County Library System (the Library) was created by County Council in 1979 and has a June 30 year-end. The Library is governed by an eleven member board appointed by the Greenville County council. The debt of the Library is carried on the County's books, so exclusion of the Library would cause the financial statements for the County to be misleading. Complete financial statements for each of the individual component units may be obtained at the County's finance office.

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Component Unit	Reporting Method	Criteria for Inclusion	Separate Financial Statements
Greenville County Public Facilities Corporation	Blended	The Board of Directors of the Corporation consists of the Greenville County Council members and the Greenville County Administrator.	None issued
Greenville County Tourism Public Facilities Corporation	Blended	The Board of Directors of the Corporation consists of two Greenville County Council members and the Greenville County Administrator.	None issued
Greenville County Redevelopment Authority	Discretely Presented	The Redevelopment Authority is governed by a twelve-member board appointed by the Greenville County Council.	Greenville County Administrative Office
Greenville County Library	Discretely Presented	The Library is governed by an eleven-member board appointed by the Greenville County Council.	Greenville County Administrative Office

### **B. BASIS OF PRESENTATION, MEASUREMENT FOCUS AND BASIS OF ACCOUNTING**

#### **Basis of Presentation**

*Government-wide Statements:* The statement of net assets and the statement of activities display information about the primary government (the County) and its component units. These statements include the financial activities of the overall government, except for fiduciary activities. As a general rule the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are payments received from outside the County for participation in the health and dental program and for services of the vehicle service center. The government-wide statements distinguish between the *governmental* and *business-type activities* of the County. Governmental activities generally are financed through taxes, intergovernmental revenues, and other non-exchange transactions. Business-type activities are financed in whole or in part by fees charged to external parties.

The statement of activities presents a comparison between direct expenses and program revenues for the different business-type activities of the County and for each function of the County's governmental activities. Direct expenses are those that are specifically associated with a program or function and, therefore, are

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clearly identifiable to a particular function. Indirect expense allocations that have been made in the funds have been reversed for the statement of activities. Program revenues include (a) fees and charges paid by the recipients of goods or services offered by the programs and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

*Fund Financial Statements* : The fund financial statements provide information about the County's funds, including its fiduciary funds and blended component units. Separate statements for each fund category – *governmental, proprietary, and fiduciary* – are presented. The emphasis of fund financial statements is on major governmental and enterprise funds, each displayed in a separate column. All remaining governmental and enterprise funds are aggregated and reported as non-major funds.

Proprietary fund operating revenues, such as charges for services, result from exchange transactions associated with the principal activity of the fund. Exchange transactions are those in which each party receives and gives up essentially equal values. Non-operating revenues, such as subsidies and investment earnings, result from non-exchange transactions or ancillary activities.

The County reports the following major governmental funds:

*General Fund*. This fund is the County's primary operating fund. It accounts for all financial resources except those accounted for in another fund.

*Special Revenue Fund - Federal and State Grants*. This fund is used to account for the proceeds of specific federal and state revenue sources that are restricted or committed to expenditure for specified purposes other than debt or capital projects.

The County reports the following major enterprise funds:

*Solid Waste Fund*. This fund accounts for the operation, maintenance, and development of various landfills and disposal sites for the citizens on a cost-reimbursement basis.

*Stormwater Fund*. This fund accounts for all storm-water related costs and is funded through a stormwater fee.

Additionally, the County reports the following fund types:

*Internal Service Funds*. The County has a Vehicle Service Fund, Workers' Compensation Fund, and Health and Dental Fund. These funds are used to account for the services provided by one department or agency to other departments or agencies of the County on a cost reimbursement basis.

*Agency Funds*. The County's only Fiduciary Fund type is its Agency Funds. Agency Funds are custodial in nature and do not involve the measurement of operating results. Agency Funds are used to account for assets held by the County on behalf of others. The County maintains the following agency funds: the Property Tax Fund, which accounts for tax collections accumulated and distributed for the County schools, tax districts and various municipalities; the Special District Debt Service Fund, which accounts for the accumulation of funds (primarily tax receipts to pay principal and interest on bond issues); the Family Court Fund, which accounts for the processing of court settlement claims; the Master in Equity Fund, which accounts for settlement claims due to others; the Clerk of Court Fund, which accounts for bond postings and restitution payments; the Pre-Trial Intervention Fund, which accounts for repayments to victims; and the Special Districts Fund, which accounts for the temporary holding of tax district monies.

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### Notes to the Financial Statements

#### C. RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS

##### **Explanation of certain differences between the governmental fund balance sheet and the government-wide statement of net assets:**

The governmental fund balance sheet includes reconciliation between fund balance – total governmental funds and net assets – governmental activities as reported in the government-wide statement of net assets. The net adjustment of \$315,893,455 consists of several elements as follows:

Capital assets used in governmental activities are not financial resources and are therefore not reported in the funds (total capital assets on governmental activities column).	\$ 731,667,021
Less accumulated depreciation	<u>(282,077,608)</u>
Net capital assets (Net of Internal Service Funds of \$321,980)	<u>449,589,413</u>
Internal service funds are used by management to charge the costs of the vehicle service center, worker's compensation, and health and dental costs to individual funds. The assets and liabilities of the internal service funds are included in governmental activities in the statement of net assets.	18,882,413
Liabilities for earned but deferred tax revenues recorded in the fund statements.	10,354,000
Liabilities that, because they are not due and payable in the current period, do not require current resources to pay and are therefore not recorded in the fund statements:	
Long-term debt	(160,262,238)
Deferred charges	4,908,453
Compensated absences	(6,210,470)
Accrued interest payable	<u>(1,422,116)</u>
Subtotal	<u>(162,986,371)</u>
Total adjustment	<u>\$ 315,893,455</u>

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#### **Explanation of certain differences between the governmental fund statement of revenues, expenditures, and changes in fund balances and the government-wide statement of activities:**

The governmental fund statement of revenues, expenditures, and changes in fund balances includes a reconciliation between net changes in fund balances – total governmental funds and changes in net assets of governmental activities as reported in the government-wide statement of activities. Elements of that total adjustment of \$10,726,306 are as follows:

Capital outlay expenditures recorded in the fund statements but capitalized as assets in the statement of activities	\$ 11,668,520
Donations of capital assets that increase net assets in the statement of activities, but do not appear in the governmental funds because they are not financial resources	15,452,974
Depreciation expense, the allocation of those assets over their useful lives, which is recorded on the statement of activities but not in the fund statements.	(16,204,860)
Loss on disposal of assets	<u>113,689</u>
Sub total (Net of Internal Service Fund)	<u>11,030,323</u>
Expenses reported in the statement of activities that do not require the use of current resources to pay are not recorded as expenditures in the fund statements.	
Difference in interest expense between fund statements (modified accrual) and government-wide statements (full accrual).	697,645
Difference in long-term debt and related items.	(1,605,118)
The internal service fund is used by management to charge the cost of the vehicle service center, worker's compensation, and health and dental cost.	(370,544)
Revenues reported in the statement of activities that do not provide current resources are not recorded as revenues in the fund statements:	
Increase in accrued taxes receivable for year ended June 30, 2011	<u>974,000</u>
Total adjustment	<u>\$ 10,726,306</u>

#### **Measurement Focus and Basis of Accounting**

In accordance with South Carolina General Statutes, all funds of the County are maintained during the year using the modified accrual basis of accounting.

*Government-wide, Proprietary, and Fiduciary Fund Financial Statements.* The government-wide and proprietary fund financial statements are reported using the economic resources measurement focus. The agency funds, which are fiduciary funds, have no measurement focus. The government-wide, proprietary fund, and fiduciary fund financial statements are reported using the accrual basis of accounting. Revenues are

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recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash flows take place. Non-exchange transactions, in which the County gives (or receives) value without directly receiving (or giving) equal value in exchange, include property taxes, grants, entitlements, and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenue from grants, entitlements, and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied.

Amounts reported as program revenues include (1) charges to customers or applicants for goods, services, or privileges provided, (2) operating grants and contributions, and (3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as general revenues rather than as program revenues. Likewise, general revenues include all taxes.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the County enterprise funds are fees to customers for services. Expenses for enterprise funds include the cost of goods to provide services, administrative expenses, operating expenses and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

*Governmental Fund Financial Statements* . Governmental funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized when measurable and available. Expenditures are recorded when the related fund liability is incurred, except for principal and interest on general long-term debt, which is recorded when due, and compensated absences, which are recognized as expenditures to the extent they have matured. Capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of long-term debt and acquisitions under capital leases are reported as other financing sources.

Property tax revenue is recognized in compliance with the National Council on Governmental Accounting (NCGA) Interpretation 3, "Revenue Recognition – Property Taxes". This interpretation states that property tax revenue is recorded when it becomes available. "Available" means when due, or past due and receivable within the current period or expected to be collected soon enough thereafter, not to exceed 60 days, to be used to pay liabilities of the current period. Net receivables estimated to be collectible in more than 60 days subsequent to June 30, 2011 are reported as deferred revenues.

Intergovernmental revenues and fees are not susceptible to accrual because generally they are not measurable until received in cash. Expenditure-driven grants are recognized as revenue when the qualifying expenditures have been incurred and all other grant requirements have been satisfied.

Under the terms of grant agreements, the County funds certain programs by a combination of specific cost-reimbursement grants, categorical block grants, and general revenues. Thus, when program expenses are incurred, there are both restricted and unrestricted net assets available to finance the program. It is the County's policy to first apply cost-reimbursement grant resources to such programs, followed by categorical block grants, and then by general revenues.

All governmental and business-type activities and enterprise funds of the County follow FASB Statements and Interpretations issued on or before November 30, 1989, Accounting Principles Board Opinions, and Accounting Research Bulletins, unless those pronouncements conflict with GASB pronouncements.

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#### D. BUDGETARY DATA

The County follows these procedures in establishing the budgetary data reflected in the financial statements:

Greenville County's biennium budget provides the financial framework for the programs and services that the government will be undertaking over the next two years. Approximately 60 days prior to June 30, the County Administrator submits to County Council a proposed detailed, line-item operating budget for the General Fund, Special Revenue Funds (Accommodations Tax, E-911, Infrastructure Bank, Charity Hospitalization, Road Maintenance Program and Victim's Bill of Rights), Capital Project Funds (Information Technology, Ortho Photography) and Debt Service Funds (General Obligation Bonds, Certificates of Participation, Special Source Revenue Bonds, Capital Leases) for the fiscal year commencing July 1. The operating budget includes proposed expenditures and the means of financing them by function and activity. A public hearing is conducted to obtain citizen comments on the proposed budget, which is later legally adopted through passage of an appropriation ordinance by County Council. The legal level of budgetary control is at the department level. The County Administrator is authorized to transfer budgeted amounts within a department, except for the purchase of non-budgeted equipment and hiring of personnel. County Council must approve any revisions which alter the total expenditures of any department. Unencumbered budget amounts lapse at the end of each year.

The County prepares its Fund budgets on a basis of accounting that differs from accounting principles generally accepted in the United States. The actual results of operations are presented in the Statement of Revenues, Expenditures and Changes in Fund Balances – Budget and Actual (Budget Basis) – Major Governmental Funds on the budgetary basis to provide a meaningful comparison of actual results with the budget. The difference between budgetary basis of accounting for the funds and GAAP is that encumbrances are recorded as the equivalent of expenditures (budget) as opposed to a reservation of fund balance (GAAP).

Adjustments necessary to convert the results of operations from the GAAP basis of accounting to the budgetary basis of accounting are as follows:

<u>General Fund</u>	<u>Excess of Revenues and Other Financing Sources Over Expenditures and Other Financing Uses</u>
Net change in fund balances – Statement of Revenues, Expenditures and Changes in Fund Balances – Governmental Funds (GAAP basis)	\$ 1,253,220
Prior period encumbrances paid in FY2011	415,802
Outstanding FY2011 encumbrances	(833,146)
Outstanding prior period encumbrances	<u>107,972</u>
	(725,174)
Net change in fund balances – Statement of Revenues, Expenditures and Changes in Fund Balances – Budget and Actual – Major Governmental Funds (Budgetary basis)	<u>\$ 943,848</u>

Of the outstanding encumbrances as of June 30, 2011, the majority are related to public safety.

The Federal and State Grant subfunds with legally adopted budgets are presented in the Statement of Revenues, Expenditures and Changes in Fund Balances – Budget and Actual (Budget Basis) – Subfunds of Federal and

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State Grant Fund with Legally Adopted Budgets. There are additional subfunds within this fund which do not have legally adopted budgets. The reconciliation for the entity difference is as follows:

Fund balance – ending – Statement of Revenues, Expenditures and Changes in Fund Balances – Budget and Actual (Budget Basis) – Subfunds of Federal and State Grant Fund with Legally Adopted Budgets – E-911	\$ 1,775,166
Fund balance – ending – Statement of Revenues, Expenditures and Changes in Fund Balances – Budget and Actual (Budget Basis) – Subfunds of Federal and State Grant Fund with Legally Adopted Budgets – Accommodations Tax	339,794
Fund balance – ending – Statement of Revenues, Expenditures and Changes in Fund Balances – Budget and Actual (Budget Basis) – Subfunds of Federal and State Grant Fund with Legally Adopted Budgets – Victim’s Bill of Rights	-
Fund balance – ending of Federal and State Grants without legally adopted budgets	<u>3,140,621</u>
Fund balance – ending – Statement of Revenues, Expenditures and Changes in Fund Balances – Governmental Funds – Federal and State Grant Fund	<u>\$ 5,255,581</u>

The Capital Projects funds with legally adopted budgets are also presented in the Statement of Revenues, Expenditures and Changes in Fund Balances – Budget and Actual (Budget Basis) – Nonmajor Funds with Legally Adopted Budgets. There are additional funds within this fund which do not have legally adopted budgets. The reconciliation for the entity difference is as follows:

Fund balance – ending – Statement of Revenues, Expenditures and Changes in Fund Balances – Budget and Actual (Budget Basis) – Nonmajor Funds with Legally Adopted Budgets – Information Technology	\$ 1,219,441
Fund balance – ending – Statement of Revenues, Expenditures and Changes in Fund Balances – Budget and Actual (Budget Basis) – Nonmajor Funds with Legally Adopted Budgets – Ortho Photography	538,775
Fund balance – ending – Capital Projects Funds without legally adopted budgets	<u>10,847,350</u>
Fund balance – ending – Combining Statement of Revenues, Expenditures and Changes in Fund Balances – Nonmajor Capital Projects Funds	<u>\$ 12,605,566</u>

## E. ASSETS, LIABILITIES AND FUND EQUITY

### 1. Deposits and Investments

The deposits and investments of the County, the Authority and the Library are invested pursuant to statutes established by the State of South Carolina. The statutes allow for the investment of money in the following investments:

- a) Obligations of the United States and its agencies.
- b) General obligations of the State of South Carolina or any of its political units.

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- c) Savings and loan association deposits to the extent they are insured by the Federal Deposit Insurance Corporation.
- d) Certificates of deposit which are collaterally secured by securities of the type described above held by a third party as escrow agent or custodian, or a market value not less than the amount of certificates of deposit so secured, including interest; provided however, such collateral shall not be required to the extent the same are insured by an agency of the federal government.
- e) Collateralized repurchase agreements which are collateralized by securities as set forth in (a) and (b) above and held by the County, the Authority, or the Library or a third party as escrow agent or custodian.
- f) South Carolina Pooled Investment Fund established and maintained by the State Treasurer.

Finally, no load open-end or closed-end management type investment companies or investment trusts registered under the Investment Company Act of 1940, as amended, where the investment is made by a bank or trust company or savings and loan association or other financial institution when acting as trustee or agent for a bond or other debt issue of that local government unit, political subdivision, or county treasurer if the particular portfolio of the investment company or investment trust in which the investment is made by the County is limited to obligations of the United States, State of South Carolina, or repurchase agreements collateralized by the aforementioned country or state, and has among its objectives the attempt to maintain a constant net asset value of one dollar a share and to that end, value its assets by the amortized cost method. Investments are stated at cost.

### **2. Cash and Cash Equivalents**

The Library and the Authority considers demand deposits and investments purchased with an original maturity of three months or less which are not limited as to use, to be cash and cash equivalents. The County, however, considers investments and demand deposits, regardless of maturity dates, to be cash and cash equivalents.

### **3. Restricted Assets**

Funds held by the trustee are shown as restricted in the Debt Service Fund. These funds are designated for principal and interest payments on the Certificates of Participation and Special Source Revenue bond issues.

### **4. Ad Valorem Taxes Receivable**

The County's property tax is levied each September (except automobiles which are annually assessed on the first day of the month the automobiles were registered) on the assessed value as of the prior December 31 for all real and personal property located in the County. Taxes are due in one payment on or before January 15. A three percent penalty is added on January 16. If taxes remain unpaid on February 2, a seven percent penalty is added to the total of taxes plus penalties. If taxes remain unpaid on the March 17 lien date, an additional five percent penalty is added to the total of taxes and penalties plus a \$15 delinquent execution charge. If taxes are not paid prior to the first Monday in November, the property will be sold, at public auction, for taxes due. The County bills and collects its own property taxes and also those for the County School District, seven municipalities and approximately thirty other special taxing authorities and activities which are accounted for in the Property Tax Agency Fund.

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#### **5. Rehabilitation Loans and Advances Receivable**

Loans for the Authority are recorded at the principal receivable and are repaid by the recipients in equal monthly installments. Loan terms are for five to thirty years at interest rates ranging from zero to ten percent. Advances do not bear interest and become payable upon the recipients' death or upon the sale or transfer of the property. There is a concentration of credit risk on the rehabilitation loans made by the Authority. The loans have been made primarily to lower and moderate income level individuals in the non-incorporated, economically deprived areas of Greenville County.

#### **6. Allowances for Doubtful Accounts**

Management considers all accounts receivable to be fully collectible and accordingly no allowance for doubtful accounts is required.

#### **7. Inventories and Prepaid Items**

Inventory is valued at the lower of cost or market (first-in, first-out) and consists of expendable supplies held for consumption. The cost of inventory is recorded as an expense at the time individual inventory items are consumed. Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements for the County, the Authority, and the Library.

#### **8. Capital Assets**

Purchased or constructed capital assets are reported at cost or estimated historical cost. Minimum capitalization costs are \$5,000 for all asset categories except for infrastructure assets, which has a minimum of \$100,000 and intangible assets, which has a minimum of \$250,000. The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend assets' lives are not capitalized. Donated capital assets are recorded at estimated fair market value at the date of donation.

Capital assets of the County are depreciated or amortized on a straight-line basis over the following estimated useful lives:

	<u>Years</u>
Buildings	20 - 50
Improvements	20 - 50
Infrastructure	50
Furniture and equipment	5 - 12
Vehicles	4 - 8
Software	3

Any interest incurred during the construction phase of business-type activities capital assets is reflected in the capitalized value of the asset constructed. There was no interest capitalized in 2011.

Capital assets for the Authority are defined as assets with an initial, individual cost of more than \$1,000, and an estimated useful life in excess of two years. Equipment and vehicles of the Authority are depreciated using the straight-line method over their estimated useful lives of three to seven years.

Capital assets of the Library are defined as assets with an initial cost of more than \$5,000 and are depreciated on a straight-line basis over the following estimated useful lives:

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	<u>Years</u>
Buildings	30-50
Improvements	15-30
Furniture and equipment	2-10
Library materials	5
Signs	7

#### **9. Real Property Held for Programs**

Real property is stated at the lower of cost or estimated net realizable value and is comprised of properties acquired for the purpose of rehabilitation and subsequent resale or rental at fair market or nominal values.

#### **10. Long-term Obligations**

In the government-wide financial statements and in the proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net assets.

In the fund financial statements for governmental fund types, the face amount of debt issued is reported as an other financing source.

#### **11. Compensated Absences**

It is the County's policy to vest unused annual leave with its employees up to a maximum number of hours and recognize compensated absences as expenditures in the period earned rather than the period such benefit is paid. No payments are anticipated to be made for the governmental and business type funds in the fiscal year ending June 30, 2011. The balance of earned, vested compensated absences not taken at June 30, 2011 was \$6,330,177 for the governmental and business type funds.

Library employees earn vacation in varying amounts. In the event of resignation or retirement, an employee is reimbursed for accumulated vacation up to 225 hours. All vacation pay is accrued when incurred in the government-wide statements. A liability for these amounts is reported in governmental funds only if they have matured, for example, as a result of employee resignations and retirements.

#### **12. Net Assets and Fund Balances**

##### **Net Assets**

Net assets in government-wide and proprietary fund financial statements are classified as invested in capital assets, net of related debt, restricted, and unrestricted. Restricted net assets represent constraints on resources that are either externally imposed by creditors, grantors, contributors, or laws or regulations of other governments or imposed by law through state statute.

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#### **Fund Balances and Policies**

In the governmental fund financial statements fund balance represent amounts that are not appropriable, are legally segregated for a specific purpose or are available for use. Classifications of fund balance represent constraints by which the County is obligated for specified purposes and comprise five categories as follows:

*Nonspendable* – Amounts that cannot be spent because they are either (1) nonspendable in form, such as inventories, prepaid items or long-term receivables or (2) legally or contractually required to remain intact.

*Restricted* – Amounts that are externally constrained by third-parties, enabling legislation, or by law through constitutional provisions. These amounts are restricted in use to their specified purpose as defined by law, legislation, contract or constitution. These are the same restrictions used to determine restricted net assets in the government-wide and proprietary fund financial statements.

*Committed* – Amounts that are internally constrained by the County's highest level of decision-making authority, County Council. These amounts are committed to be used for specified purposes and remain binding unless removed by the same authority.

*Assigned* – Amounts that are constrained by the County's governing body at a lower level than County Council with the intent to be used for specified purposes. The amounts are neither restricted nor committed. The County Administrator and Deputy County Administrator are authorized by County Council to determine assigned fund balances.

*Unassigned* – Amounts that are not reported as nonspendable, restricted, committed or assigned.

The County considers restricted amounts spent first when both restricted and unrestricted fund balance is available unless legally/contractually prohibited. Of the unrestricted fund balance, the County uses committed, then assigned, and lastly unassigned amounts when expenditures are made.

**Contingency Plan** – The general fund budget shall provide for a contingency equivalent to two percent of estimated annual operating revenues. This contingency shall only be used when one of the following conditions arises and shall be restored in full within the next two fiscal years.

1. To mitigate damage caused by a natural disaster
2. To address an urgent event that jeopardizes the safety of the public

**Minimum Fund Balance** – To maintain an AAA County credit rating and meet seasonal cash flow shortfalls, the general fund budget shall provide for an anticipated undesignated fund balance between twenty-five and thirty-five percent of estimated annual revenues. This policy is an integral part of the County's plan to maintain service levels and eliminate the need for tax increases during periods of revenue decline. In the event the general fund balance falls below the required minimum, the County will rebuild the balance within one year.

#### **13. Capital Contributions**

The County received donations of land, rights of way, roads and bridges and other infrastructure from contractors. The County accounts for these contributions under GASB Statement No. 33, *Accounting and Financial Reporting for NonExchange Transactions* (GASB 33).

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#### **14. Accounting Estimates**

The preparation of the basic financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the basic financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

#### **15. New Pronouncements**

The Governmental Accounting Standards Board has issued Statement No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions*. This Statement establishes new categories for reporting fund balance and revises the definitions for governmental fund types. The requirements of this Statement are effective for financial statements for periods beginning after June 15, 2010. The County implemented this statement in fiscal year 2011.

#### **16. Subsequent Events**

In preparing these financial statements, the County's management has evaluated events and transactions for potential recognition or disclosure through November 16, 2011, the date the financial statements were available for issuance.

### **II. DETAILED NOTES ON ALL FUNDS**

#### **A. ASSETS**

##### **1. Deposits**

All of the County's deposits are either insured or collateralized by using one of two methods. Under the Dedicated Method, all deposits exceeding the federal depository insurance coverage level are collateralized with securities held by the County's agents in the County's name. Under the pooling method, which is a collateral pool, all uninsured deposits are collateralized with securities held by the State Treasurer's agents in the name of the State Treasurer. Since the State Treasurer is acting in a fiduciary capacity for the County, these deposits are considered to be held by the County's agents in the County's name.

At June 30, 2011, the County of Greenville's deposits had a carrying value of \$41,421,364 and a bank balance of \$52,982,282. Of the bank balance, \$3,255,000 was covered by federal depository insurance while \$49,727,282 was covered by collateral held under the Dedicated Method.

##### **Deposits for the Authority**

The State of South Carolina General Statutes permit the Authority to invest in certain types of financial instruments. Cash may be maintained in demand deposits or savings accounts, certificates of deposit, repurchase agreements, or U.S. Government Securities. There were no deposit or investment transactions during the year that were in violation of either the state statutes or the Authority's policies.

Custodial credit risk for deposits is the risk that, in the event of a bank failure, the Authority's deposits may not be returned to it fully. The Authority's policy is that all deposits in excess of federal insurance amounts must be collateralized with securities held by the pledging financial institution's trust department or agent in the Authority's name. At June 30, 2011, the Authority's carrying amount of deposits was \$973,461 and the bank balance was \$1,117,278, of which \$606,518 was not covered by federal depository insurance. However, all deposits were fully collateralized.

## GREENVILLE COUNTY, SOUTH CAROLINA

### Notes to the Financial Statements

#### **Deposits for the Library**

Of the bank balance, \$250,000 was covered by federal depository insurance while the remainder of Library deposits were covered by collateral held by the Library's or County's agents in the Library's or County's name. As of June 30, 2011, cash on hand was \$1,135.

#### **2. Investments**

As of June 30, 2011 the County of Greenville had the following investments and maturities.

<u>Instrument Type</u>	<u>Fair Value</u>	<u>Less than 6 months</u>	<u>6-12 months</u>	<u>1-3 years</u>	<u>More than 3 years</u>
Money Markets	\$ 1,488,679	\$ 1,488,679	\$ -	\$ -	-
US Government Treasuries	17,420,903	-	-	10,180,353	7,240,550
US Government Agencies	51,031,808	2,007,672	2,039,769	19,774,196	27,210,171
Public Funds Savings Account	5,000,000	5,000,000	-	-	-
SC State Investment Pool	41,074,779	41,074,779	-	-	-
<b>Totals</b>	<b>\$ 116,016,169</b>	<b>\$ 49,571,130</b>	<b>\$ 2,039,769</b>	<b>\$ 29,954,549</b>	<b>\$ 34,450,721</b>

The Treasurer/County implemented investment policies which are included as a section of the County's Financial Policies. These policies enhance the guidelines provided by the State of South Carolina and incorporate the Government Finance Officers Association's recommendation on treatment of Collateralized Mortgage Obligations. While operating under our adopted financial policies, Greenville County can, if necessary to prevent a loss, hold all investments until their maturity. The fair value of the South Carolina pooled investment is the same as the value of the pooled shares. Regulatory oversight is provided by the South Carolina State Treasurer.

*Interest Rate Risk.* As a means of limiting its exposure to fair value losses arising from rising interest rates, the County of Greenville's investment policies allow for building the investment portfolio so that securities mature to meet on going operations, thereby avoiding the need to sell securities on the open market prior to maturity. Risk is also minimized by investing in shorter-term securities, generally with maturities of less than five years.

*Credit Risk.* Included in Greenville County's investment policies are policies relating to the credit risk of investments. The primary objective of the County's investment activities is the preservation of capital and the protection of investment principal by mitigating credit risk. These policies state that credit risk will be mitigated by (a) limiting investments to the safest types of securities, (b) diversifying the investment portfolio in order to minimize losses on individual securities, and (c) doing business with a selected few financial institutions, brokers/dealers.

In accordance with the investment policies of the County of Greenville, all investment instruments used by the Treasurer are those authorized by current State statute, or any permissible investment as redefined by the State legislature. The County's investments in US Agencies including Federal Home Loan Bank (FHLB), Federal National Mortgage Association (FNMA), and Federal Home Loan Mortgage Corporation (FHLMC), are rated AA+ by Standard and Poor's and Aaa by Moody's Investors Service. As of June 30, 2011, Greenville County owned \$51,031,808 government sponsored agency debt securities. These bonds are the direct obligation of FNMA, FHLMC, FHLB, and FFCB which are rated AA+ or higher by all rating agencies. The investments are either directly or indirectly guaranteed by the US Treasury. The South Carolina Local Government Investment Pool is classified as risk category "A". All money market accounts are rated AAA.

*Custodial Credit Risk.* For an investment, custodial credit risk is the risk that in the event of the failure of the counterparty, the County will not be able to recover the value of its investment or collateral that is in the possession of an outside party. The County's investments, with the exception of treasury bills, are fully

## GREENVILLE COUNTY, SOUTH CAROLINA

### Notes to the Financial Statements

collateralized by securities that are either in the County's name or held by their agent in the County's name. The County follows Section 6-5-15, South Carolina Code of Law, 1976 (as amended) as its policy for custodial credit risk which states that to the extent that these deposits exceed the amount of insurance coverage provided by the Federal Deposit Insurance Corporation, the bank or savings and loan association at the time of deposit must: (1) furnish an indemnity bond in a responsible surety company authorized to do business in this state; or (2) pledge as collateral: (a) obligations of the United States; (b) obligations fully guaranteed both as to principal and interest by the United States; (c) general obligations of this State or any political subdivision of this State; or (d) obligations of the Federal National Mortgage Association, the Federal Home Loan Bank, Federal Farm Credit Bank, or the Federal Home Loan Mortgage Corporation, in which the local entity is named as beneficiary and the letter of credit otherwise meets the criteria established and prescribed by the local entity.

Following are the components of the County's book and fair values for cash and investments at June 30, 2011:

Cash and Investments	Fair and Carrying Value
Cash	\$ 13,337
Deposit:	
Demand deposits	11,070,856
Certificates of deposits	30,350,508
Investments:	
Government securities	116,016,169
	\$ 157,450,870

A reconciliation of cash and investments for the County of Greenville as shown in the statement of net assets is as follows:

Carrying amount of deposits	\$ 41,421,364
Cash on hand	13,337
Fair value of investments	116,016,169
	\$ 157,450,870
Statement of Net Assets:	
Cash and cash equivalents (governmental activities)	\$ 103,350,670
Restricted assets – Investments (governmental activities)	1,490,667
Cash and cash equivalents (business type activities)	10,987,941
Statement of Fiduciary Net Assets:	
Cash and equivalents (all fiduciary funds)	41,621,592
Total cash and investments	\$ 157,450,870

**GREENVILLE COUNTY, SOUTH CAROLINA**

Notes to the Financial Statements

**Investments for the Library**

As of June 30, 2011, the Library has the following investments and maturities:

<u>Instrument Type</u>	<u>Fair Value</u>	<u>Less than 6 months</u>	<u>6-12 months</u>	<u>1-3 years</u>
Money Market	\$ <u>7,678,082</u>	\$ <u>7,678,082</u>	\$ -	\$ -
Totals	\$ <u>7,678,082</u>	\$ <u>7,678,082</u>	\$ -	\$ -

*Interest Rate Risk:* As a means of limiting its exposure to fair value losses arising from rising interest rates, the Library maintains short-term securities with maturities of six months or less.

*Credit Risk:* All investment instruments used are those authorized by the current State statute, or any permissible investment as redefined by the State legislature. The credit quality of the money market fund is unrated.

*Custodial Credit Risk:* For an investment, custodial credit risk is the risk that in the event of the failure of the counterparty, the Library will not be able to recover the value of its investment or collateral that is in the possession of an outside party. All of the Library's investments are uninsured and unregistered investments for which the securities were held by the counterparty's trust department or agent in the Library's name.

*Concentration of Credit Risk:* The investment policy of the Library places no limit on the amount that the Library may invest in any one issuer. All of the Library's investments are in Money Markets, which are collaterally secured, at one financial institution.

A reconciliation of cash and investments as shown on the statement of net assets follows:

Carrying amount of deposits	\$ 8,189,072
Cash on hand	1,135
Fair value of investments	<u>7,678,082</u>
Cash and investments	\$ <u>15,868,289</u>

**3. Property Tax**

Assessed values are established by the County Assessor and the South Carolina Department of Revenue at various rates between 4 and 10.5 percent of the estimated market value. The assessed value as of June 30, 2011 was \$1,944,313,397. The estimated market value was \$37,085,884,602 making the assessed value approximately 5.2 percent of the estimated market value.

The County is permitted under the Home Rule Act to levy taxes without limit. The combined tax rate to finance general government services and principal and interest on long-term debt for the year ended June 30, 2011 was 47.3 mills per \$1,000 of assessed valuation. The combined tax rate to finance general services and principal and interest on long-term debt for the Library for the year ended June 30, 2011 was 7.4 mills per \$1,000 of assessed valuation.

**GREENVILLE COUNTY, SOUTH CAROLINA**

Notes to the Financial Statements

**4. Receivables**

Government-wide Financial Statements

Fund Financial Statements

	General Fund	Federal and State Grants Fund	Enterprise Funds	Nonmajor Funds	Total	Adjustments to Full-Accrual	Total
Receivables:							
Taxes receivable	\$ 9,776,036	\$ -	\$ 571,869	\$ 1,994,789	\$ 12,342,694	\$ -	\$ 12,342,694
Other Due from other governments	\$ 1,637,920	\$ 1,072,160	\$ 505,385	\$ 131,355	\$ 3,346,820	\$ 235,312	\$ 3,582,132
	<u>4,233,694</u>	<u>2,140,265</u>	<u>42,069</u>	<u>-</u>	<u>6,416,028</u>	<u>-</u>	<u>6,416,028</u>
Total receivables	\$ 15,647,650	\$ 3,212,425	\$ 1,119,323	\$ 2,126,144	\$ 22,105,542	\$ 235,312	\$ 22,340,854

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Adjustments to full-accrual include \$235,312 related to amounts recorded for the internal service funds. Internal Service funds predominately serve the governmental funds, but are included in both the governmental and business-type activities on the accompanying government-wide financial statements.

Finally, the Fiduciary fund financial statements include \$57,509,009 in taxes receivable and \$9,516 in other receivables recorded in the agency funds. These amounts are excluded from the forgoing schedule and represent the amount of receivables held in a custody relationship for other governments and individuals.

Receivables for the Library at the government-wide level at June 30, 2011 were as follows:

	Due from other Governments	Property Taxes	Accrued Fines	Accrued Interest	Total
Governmental activities					
General	\$ 104,017	\$ 1,283,402	\$ 1,117,721	\$ 1,221	\$ 2,506,361
Capital Projects	22,008	273,512	-	30,077	325,597
Total receivable	<u>126,025</u>	<u>1,556,914</u>	<u>1,117,721</u>	<u>31,298</u>	<u>2,831,958</u>
Allowance for doubtful accounts	-	(63,055)	(802,972)	-	(866,027)
Total governmental activities	<u>\$ 126,025</u>	<u>\$ 1,493,859</u>	<u>\$ 314,749</u>	<u>\$ 31,298</u>	<u>\$ 1,965,931</u>

The GCRA has \$14,904,625 in rehabilitation loans, \$297,814 in other accounts receivable and \$750,369 in grants receivable at June 30, 2011.

## GREENVILLE COUNTY, SOUTH CAROLINA

### Notes to the Financial Statements

#### 5. Capital Assets

##### Primary Government

Capital asset activity for the governmental activities for the year ended June 30, 2011 was as follows:

	Beginning Balances	Increases	Disposals and Adjustments	Transfers	Ending Balances
Governmental activities:					
Capital assets not being depreciated:					
Land	\$ 10,176,240	\$ -	\$ -	\$ -	\$ 10,176,240
Construction in progress	2,515,337	334,122	-	(1,032,659)	1,816,800
Software developed or obtained for internal use	464,404	11,931	-	-	476,335
Total capital assets not being depreciated	<u>13,155,981</u>	<u>346,053</u>	<u>-</u>	<u>(1,032,659)</u>	<u>12,469,375</u>
Capital assets being depreciated:					
Buildings	75,908,653	1,109,554	(30,299)	1,032,659	78,020,567
Improvements	16,875,954	-	1	-	16,875,955
Equipment	19,066,968	669,374	(2,062,643)	-	17,673,699
Vehicles	15,252,506	1,047,700	(1,300,825)	-	14,999,381
Infrastructure	568,744,284	23,979,313	2	-	592,723,599
Total capital assets being depreciated	<u>695,848,365</u>	<u>26,805,941</u>	<u>(3,393,764)</u>	<u>1,032,659</u>	<u>720,293,201</u>
Less accumulated depreciation for:					
Buildings	24,018,484	1,557,385	(7,727)	-	25,568,142
Improvements	8,565,664	581,428	3	-	9,147,095
Equipment	13,894,277	1,238,434	(2,196,792)	-	12,935,919
Vehicles	11,866,823	1,970,013	(1,272,435)	-	12,564,401
Infrastructure	211,741,335	10,894,292	(1)	-	222,635,626
Total accumulated depreciation	<u>270,086,583</u>	<u>\$ 16,241,552</u>	<u>\$ (3,476,952)</u>	<u>\$ -</u>	<u>282,851,183</u>
Total capital assets depreciated, net	<u>425,761,782</u>				<u>437,442,018</u>
Governmental activities capital assets, net	<u>\$ 438,917,763</u>				<u>\$ 449,911,393</u>

##### Primary Government

Depreciation expense was charged to functions/programs of the primary government as follows:

Administrative Services	\$ 10,010
General Services	153,717
Public Works	13,289,319
Public Safety	860,056
Judicial Services	44,012
Fiscal Services	12,266
Law Enforcement Services	1,805,910
Boards, Commissions, & Others	66,262
Human Resources	-
Total Depreciation Expense	<u>\$ 16,241,552</u>

**GREENVILLE COUNTY, SOUTH CAROLINA**

Notes to the Financial Statements

Construction contracts of approximately \$204,593,206 exist for various renovation and construction projects for the County. At June 30, 2011, the remaining commitment on these contracts approximated \$8,084,810.

Governmental activities donated assets for fiscal year 2011 included infrastructure additions of approximately \$15,064,224 and a building donation of \$388,750.

Capital asset activity for the business-type activities for the year ended June 30, 2011 was as follows:

	<u>Beginning Balances</u>	<u>Increases</u>	<u>Disposals and Adjustments</u>	<u>Transfers</u>	<u>Ending Balances</u>
<u>Solid Waste Enterprise Fund</u>					
Capital assets not being depreciated:					
Land	\$ 5,980,755	\$ -	\$ -	\$ -	\$ 5,980,755
Total capital assets not being depreciated	<u>5,980,755</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>5,980,755</u>
Capital assets being depreciated:					
Buildings	4,735,981	-	-	.	4,735,981
Improvements	2,889,219	10,750	-	-	2,899,969
Equipment	8,453,298	236,147	(33,498)	.	8,655,947
Vehicles	<u>832,156</u>	<u>-</u>	<u>1</u>	<u>-</u>	<u>832,157</u>
Total capital assets being depreciated	<u>16,910,654</u>	<u>246,897</u>	<u>(33,497)</u>	<u>-</u>	<u>17,124,054</u>
Less accumulated depreciation for:					
Buildings	1,005,929	154,907	-	-	1,160,836
Improvements	1,080,240	88,173	-	.	1,168,413
Equipment	6,109,689	686,551	(33,498)	.	6,762,742
Vehicles	<u>824,250</u>	<u>7,907</u>	<u>-</u>	<u>.</u>	<u>832,157</u>
Total accumulated depreciation	<u>9,020,108</u>	<u>\$ 937,538</u>	<u>\$ (33,498)</u>	<u>\$ -</u>	<u>9,924,148</u>
Total capital assets depreciated, net	<u>7,890,546</u>				<u>7,199,906</u>
Business-type activities capital assets, net	<u>\$ 13,871,301</u>				<u>\$ 13,180,661</u>

**GREENVILLE COUNTY, SOUTH CAROLINA**

Notes to the Financial Statements

	<u>Beginning Balances</u>	<u>Increases</u>	<u>Disposals and Adjustments</u>	<u>Transfers</u>	<u>Ending Balances</u>
<b><u>Parking Enterprise Fund</u></b>					
Capital assets not being depreciated:					
Land	\$ 1,060,000	\$ -	\$ -	\$ -	\$ 1,060,000
Total capital assets not being depreciated	<u>1,060,000</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>1,060,000</u>
Capital assets being depreciated:					
Buildings	<u>2,000,000</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>2,000,000</u>
Total capital assets being depreciated	<u>2,000,000</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>2,000,000</u>
Less accumulated depreciation for:					
Buildings	<u>313,333</u>	<u>40,000</u>	<u>-</u>	<u>-</u>	<u>353,333</u>
Total accumulated depreciation	<u>313,333</u>	<u>\$ 40,000</u>	<u>\$ -</u>	<u>\$ -</u>	<u>353,333</u>
Total capital assets depreciated, net	<u>1,686,667</u>				<u>1,646,667</u>
Business-type activities capital assets, net	<u>\$ 2,746,667</u>				<u>\$ 2,706,667</u>
	<u>Beginning Balances</u>	<u>Increases</u>	<u>Disposals and Adjustments</u>	<u>Transfers</u>	<u>Ending Balances</u>
<b><u>Stormwater Enterprise Fund</u></b>					
Capital assets not being depreciated:					
Land	\$ 1,226,092	\$ 252,816	\$ -	\$ -	\$ 1,478,908
Total capital assets not being depreciated	<u>1,226,092</u>	<u>252,816</u>	<u>-</u>	<u>-</u>	<u>1,478,908</u>
Capital assets being depreciated:					
Improvements	228,297	-	(1)		228,296
Equipment	160,835	221,477	-	-	382,312
Vehicles	185,215	17,246	-	-	202,461
Infrastructure	<u>1,748,510</u>	<u>1,157,973</u>	<u>(1)</u>	<u>-</u>	<u>2,906,482</u>
Total capital assets being depreciated	<u>2,322,857</u>	<u>1,396,696</u>	<u>(2)</u>	<u>-</u>	<u>3,719,551</u>
Less accumulated depreciation for:					
Improvements	3801	15,219	2		19,022
Equipment	19,066	29,213	-	-	48,279
Vehicles	142,662	17,224	-	-	159,886
Infrastructure	<u>46,489</u>	<u>36,900</u>	<u>-</u>	<u>-</u>	<u>83,389</u>
Total accumulated depreciation	<u>212,018</u>	<u>\$ 98,556</u>	<u>\$ 2</u>	<u>\$ -</u>	<u>310,576</u>
Total capital assets depreciated, net	<u>2,110,839</u>				<u>3,408,975</u>
Business-type activities capital assets, net	<u>\$ 3,336,931</u>				<u>\$ 4,887,883</u>

**GREENVILLE COUNTY, SOUTH CAROLINA**

Notes to the Financial Statements

**Discretely Presented Component Units**

Capital asset activity for the Greenville County Redevelopment Authority for the year ended June 30, 2011 was as follows:

	<u>Beginning Balances</u>		<u>Increases</u>		<u>Decreases</u>		<u>Ending Balances</u>
Capital assets being depreciated:							
Equipment and vehicles	\$ 445,790	\$	-	\$	(14,505)	\$	431,285
Total capital assets being depreciated	<u>445,790</u>		<u>-</u>		<u>(14,505)</u>		<u>431,285</u>
Less accumulated depreciation for:							
Equipment and vehicles	180,661		19,762		(14,505)		185,918
Total accumulated depreciation	<u>180,661</u>	\$	<u>19,762</u>	\$	<u>(14,505)</u>		<u>185,918</u>
Total capital assets being depreciated, net	\$ <u>265,129</u>					\$	<u>245,367</u>

The Authority is committed under various construction contracts for the completion of various ongoing projects in the amount of \$1,096,011.

Capital asset activity for the Greenville County Library for the year ended June 30, 2011, was as follows:

	<u>Beginning Balances</u>	<u>Additions</u>	<u>Disposals</u>	<u>Transfers/ Adjustments</u>	<u>Ending Balances</u>
Governmental activities					
Capital assets not being depreciated:					
Land	\$ 2,521,278	\$ -	\$ -	\$ -	\$ 2,521,278
Art collections	231,342	-	-	-	231,342
Total capital assets not depreciated	<u>2,752,620</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>2,752,620</u>
Capital assets being depreciated:					
Land improvements	516,867	-	-	-	516,867
Buildings	33,156,141	-	-	-	33,156,141
Furniture, equipment and vehicles	1,257,835	87,383	(21,103)	-	1,324,115
Library materials	7,798,101	1,194,592	(1,055,818)	-	7,936,875
Signs	171,796	-	-	-	171,796
Total capital assets being depreciated	<u>42,900,740</u>	<u>1,281,975</u>	<u>(1,076,921)</u>	<u>-</u>	<u>43,105,794</u>
Less accumulated depreciation for:					
Land improvements	311,488	30,257	-	-	341,745
Buildings	6,613,459	778,733	-	-	7,392,192
Furniture and equipment	808,934	104,842	(21,103)	-	892,673
Library materials	4,729,098	1,072,154	(1,055,818)	-	4,745,434
Signs	167,083	3,143	-	-	170,226
Total accumulated depreciation	<u>12,630,062</u>	<u>\$ 1,989,129</u>	<u>\$ (1,076,921)</u>	<u>\$ -</u>	<u>13,542,270</u>
Total capital assets being depreciated, net	<u>30,270,678</u>				<u>29,563,524</u>
Capital assets, net	\$ <u>33,023,298</u>				\$ <u>32,316,144</u>

Depreciation expense for the Library for the year ended June 30, 2011 was \$1,989,129.

**GREENVILLE COUNTY, SOUTH CAROLINA**

Notes to the Financial Statements

**B. LIABILITIES**

**1. Payables**

Payables at the government-wide level at June 30, 2011 were as follows:

	Government-wide Financial Statements						
	Fund Financial Statements						
	General Fund	Federal and State Grants	Nonmajor Governmental Funds	Total Enterprise Funds	Adjustments to Full-Accrual Total		
Payables:							
Accounts and vouchers	\$ 824,532	\$ 715,407	\$ 998,677	\$ 360,004	\$ 2,898,620	\$ 462,776	\$ 3,361,396
Due to others	-	-	353,443	-	353,443	-	353,443
Accrued payroll and related liabilities	5,705,743	338,675	112,632	127,915	6,284,965	46,949	6,331,914
Accrued interest	-	-	-	-	-	1,422,116	1,422,116
Other	792,942	917	-	188,056	981,915	2,564,000	3,545,915
Total accounts payable and accrued liabilities	\$ 7,323,217	\$ 1,054,999	\$ 1,464,752	\$ 675,975	\$ 10,518,943	\$ 4,495,841	\$ 15,014,784

Adjustments to Full-Accrual include \$3,073,725 related to recording internal service funds and \$1,422,116 related to recording accrued interest on long-term debt. Internal service funds predominately serve the governmental funds, but are included in both the governmental and business-type activities on the accompanying government-wide financial statements.

Finally, the Fiduciary fund financial statements include \$2,700,422 due to others and \$9,516 in matured interest payable. These amounts are excluded from the foregoing schedule.

## GREENVILLE COUNTY, SOUTH CAROLINA

### Notes to the Financial Statements

#### 2. Pension Plan Obligations

##### a. Local Governmental Employees' Retirement System

All full-time Greenville County employees participate in the South Carolina Retirement System (SCRS) or the South Carolina Police Officers Retirement System (PORS), both of which are cost-sharing multiple employer public employee retirement systems. Both retirement systems offer retirement and disability benefits, cost of living adjustments on an ad-hoc basis, life insurance benefits and survivor benefits.

The payroll for employees covered by the SCRS totaled \$50,321,749 and \$48,773,247 for the year ended June 30, 2011 and 2010, while the payroll for PORS covered employees totaled \$32,135,873 and \$32,309,435, respectively. The County's total payroll, which includes some part-time employees not covered under either retirement system, was \$84,073,339. Total employee salaries for the Library for the period ended June 30, 2011 were \$6,128,701 of which \$6,099,955 was for employees covered by SCRS.

All full-time employees are required to participate in the SCRS or PORS and make contributions as a condition of employment. For SCRS participants, a monthly pension benefit is payable to eligible employees at age 65 or upon attaining 28 years of credited service regardless of age, with reduced pension benefits payable as early as age 55. For PORS participants, monthly pension benefits are payable at age 55 with a minimum 5 years service or 25 years credited service regardless of age, with reduced pension benefits payable as early as age 50. Both SCRS and PORS participants are vested for a deferred annuity after 5 years of service. Additionally, employees who are active members participating in SCRS, and are eligible for service retirement, may participate in the Teacher and Employee Retention Incentive (TERI) program. The TERI program allows employees to retire and begin accumulating their retirement benefit on a deferred basis without terminating employment. This option is available to all SCRS employees at the time of retirement and may defer receipt of retirement benefits for up to sixty months. At the end of the TERI period, employees must terminate their employment.

Employees and the County, the Authority, and the Library are required to contribute to the plans at rates established under authority of Title 9 of the Code of Laws. Employee required contributions to the SCRS are 6.5% of salary. The employee required contributions to PORS Class I is \$21.00 per month of salary and PORS Class II is 6.5% of salary. Greenville County is required to contribute to the SCRS at the rate of 9.24% of salaries and the PORS Class I at the rate of 7.8% and Class II at the rate of 11.13%. In addition to the above rates, participating employers of the SCRS contribute 0.15% of payroll to provide a group life insurance benefit for their participants. Participating employers under the PORS also contribute 0.20% of payroll to provide a group life insurance benefit and 0.20% of payroll to provide an accidental death benefit for their participants. The above percentages apply to the three years discussed below.

The County's contributions to SCRS and PORS are summarized as follows:

Year ended	Employer		Employee	
	SCRS	PORS	SCRS	PORS
June 30, 2011	\$ 4,725,212	\$ 3,705,266	\$ 3,270,914	\$ 2,088,832
June 30, 2010	4,579,808	3,570,193	3,156,287	2,100,113
June 30, 2009	4,477,206	3,514,168	3,074,724	2,067,158

The Authority's contributions to SCRS are summarized as follows:

## GREENVILLE COUNTY, SOUTH CAROLINA

### Notes to the Financial Statements

	SCRS	
	Employer	Employee
June 30, 2011	\$ 84,088	56,409
June 30, 2010	78,532	52,941
June 30, 2009	72,212	50,798

The Library's contributions to the SCRS for employer and employee portions expressed as a dollar amount and as a percentage of covered payrolls in 2011 were \$563,635 and 9.24% and \$396,497 and 6.50%, respectively, and the Library's contributions to PORS for employer and employee portions expressed as a dollar amount and as a percentage of covered payrolls in 2011 were \$2,976 and 11.13% and \$1,738 and 6.50%, respectively.

The Library's contributions to SCRS are summarized as follows:

	SCRS	
	Employer	Employee
June 30, 2011	\$ 563,635	396,497
June 30, 2010	555,496	388,835
June 30, 2009	520,238	363,037

The Library's contributions to the SCRS and PORS provide a group life insurance benefit for their participants. The contribution expressed as a dollar amount and as a percentage of covered payroll was \$9,203 and 0.15% of annual earnings.

The State of South Carolina also provides an optional retirement plan (State ORP). It is a governmental plan administered as a qualified plan pursuant to Section 401(a) of the Internal Revenue Code. The State ORP is a defined contribution plan that provides retirement and survivor benefits for newly hired teachers and certain administrative positions which allows them to participate. As an alternative to the South Carolina Retirement System, employees eligible for the State ORP may choose between the State ORP and the SCRS.

A comprehensive annual financial report containing financial statements and required supplementary information for the SCRS and PORS is issued and publicly available by writing the South Carolina Retirement System, P.O. Box 11960, Columbia, South Carolina 29211-1960.

#### **b. Post Employment Benefits Other Than Pensions**

Greenville County administers a retiree insurance program. The County Administrator has the authority to establish/amend the plan's provisions and contribution requirements.

##### *Medical/Prescription Drug*

Eligible retirees of the County of Greenville receive health care coverage through one of three medical PPO plans: Standard, Plus and Premium. Employees who retired prior to January 1, 2004 are eligible to enroll in any of the three plans, while employees who retired on or after January 1, 2004 are only eligible to enroll in the Standard plan. Employees who retired prior to January 1, 2004 are eligible to remain on the County's plan upon reaching Medicare eligibility. Employees who retired on or after January 1, 2004 are eligible for a fully-insured Medicare supplement plan.

##### *Dental*

Eligible retired employees have the option to remain on the County's dental insurance plan. The County provides a subsidy to offset some of the cost for this benefit.

## GREENVILLE COUNTY, SOUTH CAROLINA

### Notes to the Financial Statements

#### *Life Insurance*

Retiree life insurance is available to retirees until age 65 on a contributory basis. Retirees who choose this benefit receive \$40,000 worth of coverage.

#### *Required Monthly Contributions*

Contributions are required for both retiree and dependent coverage. Depending on the plan selected, date of retirement, and years of service, the County of Greenville provides a subsidy to offset the full cost of coverage. The County of Greenville's contribution (subsidy) will remain constant in the future and is summarized in the following chart.

Retired Date	Years of Service	Medical Benefit		Dental
		<65	65+	
Prior to 2004	<20	\$138.56	\$213.56	\$3.17
Prior to 2004	20+	\$213.56	\$288.56	\$3.17
2004 and after	<20	\$138.56	\$75.00	\$3.17
2004 and after	20+	\$213.56	\$75.00	\$3.17

*Plan Descriptions:* The County of Greenville postemployment benefit plan is a single employer defined benefit plan that is self funded for medical / prescription drug and fully insured for life insurance to eligible retirees and their dependents. The postemployment medical benefit plan is administered by Planned Administrators Incorporated. There is no separate audited GAAP basis post-employment benefit plan report.

*Funding Policy:* The required contribution is based on pay-as-you-go financing requirements.

*Annual OPEB Cost and Net OPEB Obligation:* The County of Greenville's annual other post employment benefit (OPEB) cost (expense) is calculated based on the annual required contribution of the employer (ARC), an amount actuarially determined in accordance with the parameters of GASB Statement 45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover the normal cost each year and amortize any unfunded actuarial liabilities (or funding excess) over a period not to exceed thirty years. The following table shows the components of the County of Greenville's annual OPEB cost for the year, the amount actually contributed to the plan, and the changes on the County of Greenville's net OPEB obligation to the postemployment benefit plan:

Normal cost	\$ 511,580
Interest on normal cost	23,021
Amortization payment	529,737
Interest on amortization payment	5,118
Annual Required Contribution	<u>1,069,456</u>
Interest on Net OPEB Obligation	62,415
Adjustment to Annual Required Contribution	<u>(53,479)</u>
Annual OPEB cost (expense)	1,078,392
Contributions and payments made	<u>(779,633)</u>
Increase in Net OPEB Obligation	298,759
Net OPEB Obligation – July 1, 2010	<u>1,387,000</u>
Net OPEB Obligation – June 30, 2011	<u>\$ 1,685,759</u>

The County of Greenville's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan, and the net OPEB obligation for fiscal year 2011 and the two preceding years are as follows:

**GREENVILLE COUNTY, SOUTH CAROLINA**

Notes to the Financial Statements

<b>Fiscal Year Ended</b>	<b>Annual OPEB Cost</b>	<b>Percentage of Annual OPEB Cost Contributed</b>	<b>Net OPEB Obligation</b>
June 30, 2009	\$781,000	35%	\$971,000
June 30, 2010	\$964,000	57%	\$1,387,000
June 30, 2011	\$1,078,392	73%	\$1,685,759

*Funded Status and Funding Progress:* As of July 1, 2010, the plan was 0% funded. The actuarial accrued liability for benefits was \$13,871,810, and the actuarial value of assets was \$0 resulting in an unfunded actuarial accrued liability (UAAL) of \$13,871,810.

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and the healthcare cost trend. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The schedule of funding progress, presented as required supplementary information following the notes to the financial statements, presents multiyear trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

OPEB Funding Status and Progress:

Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) (b)	Unfunded AAL (UAAL) (b - a)	Funded Payroll (a/b)	Covered Payroll (c)	UAAL as a Percentage of Covered Payroll ((b - a) / c)
July 1, 2008	-	8,900,000	8,900,000	0.0%	79,482,997	11.2%
July 1, 2009	-	11,690,000	11,690,000	0.0%	81,082,682	14.4%
July 1, 2010	-	13,871,810	13,871,810	0.0%	83,590,384	16.6%

*Actuarial Methods and Assumptions:* Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and the plan members) and included the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

In the July 1, 2010 actuarial valuation (the most recent valuation), projected unit credit method was used. The actuarial assumptions included a 4.5% investment rate of return which is based on the expected long term investment return of the employer's own investments used to pay plan benefits and an annual healthcare cost trend rate of 10.5% reduced by decrements of .5% to an ultimate rate of 5%. The UAAL is being amortized as a level percentage of projected payroll on an open basis. The amortization of UAAL is done over a period of thirty years and the underlying inflation rate is 3%.

The Library's annual other post employment benefit (OPEB) cost (expense) is calculated based on the annual required contribution of the employer (ARC), an amount actuarially determined in accordance with the parameters of GASB Statement 45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover the normal cost each year and amortize any unfunded actuarial liabilities (or funding excess) over a period not to exceed thirty years.

The following table shows the components of the Library's annual OPEB cost for the year, the amount actually contributed to the plan, and the changes on the Library's net OPEB obligation to the Retiree Health Plan:

**GREENVILLE COUNTY, SOUTH CAROLINA**

Notes to the Financial Statements

Annual Required Contribution	\$ 84,067
Interest on Net OPEB Obligation	2,700
Adjustment to Annual Required Contribution	<u>(2,559)</u>
Annual OPEB Cost (Expense)	84,208
Contributions and payments made	<u>(69,718)</u>
Increase in Net OPEB Obligation	14,490
Net OPEB Obligation – July 1, 2010	<u>54,000</u>
Net OPEB Obligation – June 30, 2011	\$ <u><u>68,490</u></u>

The Library's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan, and the net OPEB obligation for fiscal year 2011 and the three preceding years are as follows:

Fiscal Year Ended	Annual OPEB Cost	Percentage of Annual OPEB Cost Contributed	Net OPEB Obligation
June 30, 2011	\$84,208	83%	\$68,490
June 30, 2010	\$97,000	97%	\$54,000
June 30, 2009	\$93,000	55%	\$51,000

Funded Status and Funding Progress: As of July 1, 2010, the most recent valuation date, the plan was unfunded. The actuarial accrued liability for benefits was \$988,014, and the actuarial value of assets is zero resulting in an unfunded actuarial liability (UAAL) of \$998,014.

**3. Closure and Postclosure Care Costs – Solid Waste Landfills**

On October 9, 1991, Federal regulations issued by the Environmental Protection Agency (EPA) placed specific requirements pertaining to the closing of municipal solid waste landfills as well as postclosure maintenance for a period of thirty years after closure. The \$4.6 million liability reported as landfill closure and postclosure represents total costs to date, as of June 30, 2011. Actual cost for closure and postclosure care may vary due to inflation, developments in technology, or changes in laws and regulations. The following table shows the landfills, which Greenville County owns, and the remaining number of years, out of thirty, each has to be maintained in accordance with the 1991 EPA ruling.

Landfill	Postclosure Years Remaining	% Used	Open/ Close Year	Closure/ Postclosure Costs
Enoree Phase I	13	100	1994	\$ 416,000
Enoree Phase II	27	100	2007	1,151,220
Enoree C & D	28	100	2007	308,000
Blackberry Valley	6	100	1987	516,000
Piedmont I & II	1	100	1979	10,000
Piedmont III	10	100	1991	220,000
Simpsonville	1	100	1976	28,000
Twin Chimneys Unit 1	30	28	2007	1,922,985
Twin Chimneys C & D	30	7	2007	<u>70,036</u>
				\$ <u><u>4,642,240</u></u>

**GREENVILLE COUNTY, SOUTH CAROLINA**

Notes to the Financial Statements

**4. Deferred / Unearned Revenues**

The balance in deferred revenue on the governmental fund financial statements and unearned revenues on the government-wide statements at year-end is composed of the following elements:

**Primary Government**

	Deferred Revenue	Unearned Revenue
Taxes receivable, net (General)	\$ 9,064,000	\$ -
Taxes receivable, net (Special Revenue)	567,000	-
Taxes receivable and deposits received, net (Debt Service)	723,000	-
Grants received, unspent (Special Revenue)	1,366,360	1,366,360
Total	\$ <u>11,720,360</u>	\$ <u>1,366,360</u>

**Greenville County Redevelopment Authority**

	Deferred Revenue	Unearned Revenue
Greenville County Redevelopment Authority	\$ <u>300,000</u>	\$ -

**Greenville County Library System**

	Deferred Revenue	Unearned Revenue
Property taxes- General fund	\$ 1,023,424	\$ -
Property taxes- Capital projects fund	214,435	-
Total	\$ <u>1,237,859</u>	\$ -

**5. Risk Management**

The County operates as two separate Internal Service Funds self-insurance programs for health and workers' compensation. Funds are appropriated in the General Fund, the Vehicle Service Fund, the Solid Waste Fund and certain Special Revenue Funds to cover claims, administrative costs and other liabilities. The County's health insurance program is to provide medical and dental coverage to its full-time employees. Full-time employees can select from three self-insured medical plans. Ninety-nine percent of County employees participate in these self-insured medical plans, making them the predominant participants in the plans. Revenues and expenditures for the self-insured program for health are accounted for in the Internal Service Fund within the Proprietary Fund types. Coverage in the medical self-insurance program is extended to include various other Greenville County agencies including the Art Museum, Redevelopment Authority, County Library and several fire districts.

The County expended \$22,266,404 for medical and dental claims in fiscal year 2011. The basis for estimating claims not reported at year-end is the monthly average paid in claims. The self-insurance fund collects interfund premiums from insured funds and departments and pays claim settlements. Premiums for employees are based on maximum claim level activity and all other premiums in the fund are based on the expected claim level as provided by the actuarial estimate by the reinsurer. Medical claims exceeding \$300,000 per insured are covered through a private insurance carrier.

The self-insurance program for workers' compensation is also accounted for within the activity of the Internal Service Fund. The Workers' Compensation program serves personnel of Greenville County. The County has contracted with a professional firm to administer this fund. Claims paid during fiscal year 2011 totaled \$886,778. IBNR (Incurred But Not Reported) at year-end was shown to be \$1,080,000 according to an analysis of the fund.

## GREENVILLE COUNTY, SOUTH CAROLINA

### Notes to the Financial Statements

Premium increases and decreases for both programs are reviewed and recommended annually by the County's contract administrators.

The table below shows the reconciliation of unpaid claims for fiscal year ended June 30, 2011:

	<u>Workers' Compensation</u>		<u>Health and Dental</u>	
	<u>Year Ended June 30, 2011</u>	<u>Year Ended June 30, 2010</u>	<u>Year Ended June 30, 2011</u>	<u>Year Ended June 30, 2010</u>
Unpaid claims, beginning of year	\$ 1,850,000	\$ 1,850,000	\$ 1,600,000	\$ 1,600,000
Claim payments	(886,778)	(1,095,087)	(22,266,404)	(21,234,233)
Incurred claims (including IBNR)	116,778	1,095,087	22,566,404	21,234,233
Unpaid claims, end of year	<u>\$ 1,080,000</u>	<u>\$ 1,850,000</u>	<u>\$ 1,900,000</u>	<u>\$ 1,600,000</u>
Current Portion	<u>\$ 702,000</u>	<u>\$ 1,202,500</u>	<u>\$ 1,862,000</u>	<u>\$ 1,568,000</u>

The Authority participates in the self-insurance fund of Greenville County for health insurance. The health insurance program provides medical and dental coverage to full-time employees who can select from these medical plans: Blue Cross Premium Plan, Blue Cross Plus Plan or Blue Cross Standard Plan.

Revenues and expenditures for the self-insured plan are accounted for in the internal service fund of Greenville County. The basis for estimating claims not reported at year-end is twice the monthly average paid in claims. The self-insurance fund collects a monthly premium for the Authority and pays claim settlements. Premiums for employees are based on maximum claim level activity and all other premiums in the fund are based on the historical claim level as provided by the actuarial estimate by the reinsurer. Medical claims exceeding \$250,000 per insured are covered through a private insurance carrier.

The Library participates in the County's health insurance program to provide medical and dental coverage to its full-time employees. Payments are remitted to the County on a monthly basis based on the number of employees participating. In 2011, \$1,287,278 was remitted to the County. The Library also has a purchased workers' compensation policy that is handled by a third-party administrator for a fee based on the salaries of employees employed during the year.

#### **6. Contingent Liabilities**

There are many tort claims against the County that are insured by the Insurance Trust Fund. None of the cases are expected to exceed the limits of the fund. The cases for which the Insurance Trust Fund has denied coverage will have little impact on the County financially.

The Authority must apply for renewals of contracts and grants. Funding is subject to both increases and reductions at the discretion of the contractors and some agreements call for termination by either party contingent upon certain conditions. Expenditures recorded under various contracts and grants are subject to further examination by the contractors, with reimbursements being requested for questioned costs.

**GREENVILLE COUNTY, SOUTH CAROLINA**

Notes to the Financial Statements

**7. Long-Term Obligations**

**a. Changes in Long-term Obligations**

The following is a summary of the changes in the County's long-term obligations as of June 30, 2011:

Governmental Activities:	General Obligation Bonds	Certificates of Participation	Special Source Revenue Bonds	Debt Security Deposit Agreement	Capital Lease Payable	Compensated Absences Payable	Total
Balance at June 30, 2010	\$ 68,040,000	\$ 65,360,000	\$ 22,800,000	\$ 876,060	\$ 2,406,841	\$ 5,489,342	\$ 164,972,243
Additions	-	32,270,000	6,770,000	-	750,000	4,458,881	44,248,881
Adjustments	-	-	-	(482,510)	-	-	(482,510)
Retirements	(4,245,000)	(23,960,000)	(9,380,000)	(23,150)	(920,003)	(3,737,753)	(42,265,906)
Balance at June 30, 2011	<u>\$ 63,795,000</u>	<u>\$ 73,670,000</u>	<u>\$ 20,190,000</u>	<u>\$ 370,400</u>	<u>\$ 2,236,838</u>	<u>\$ 6,210,470</u>	<u>\$ 166,472,708</u>
Current Portion of Long-term Obligations	<u>\$ 3,840,000</u>	<u>\$ 6,735,000</u>	<u>\$ 2,215,000</u>	<u>\$ 23,150</u>	<u>\$ 865,125</u>	<u>\$ 558,942</u>	<u>\$ 14,237,217</u>

The general fund and special revenue fund have typically been used in prior periods to liquidate compensated absences.

	Accrued Closure and Postclosure Costs	Compensated Absences Payable	Total
<b>Business-type activities:</b>			
Balance at June 30, 2010	\$ 4,705,927	\$ 133,979	\$ 4,839,906
Additions	966,140	112,474	1,078,614
Retirements	(1,029,826)	(126,746)	(1,156,572)
Balance at June 30, 2011	<u>\$ 4,642,241</u>	<u>\$ 119,707</u>	<u>\$ 4,761,948</u>
Current portion of Long-term Obligations	<u>\$ 235,740</u>	<u>\$ 10,774</u>	<u>\$ 246,514</u>

In prior years, the County defeased several outstanding debt issues by issuing new debt, and has deposited with escrow agents in irrevocable trusts amounts sufficient to meet the debt service requirements of these bonds. For financial reporting purposes, the trust account assets and the liabilities for the in-substance defeased bonds are not part of the financial statements. Debt considered defeased consists of the following as of June 30, 2011:

**Governmental activities:**

General obligation bond, series 2002, Greenville Tech (pays 2012)	\$ <u>3,980,000</u>
Balance at June 30, 2011	<u>\$ 3,980,000</u>

## GREENVILLE COUNTY, SOUTH CAROLINA

### Notes to the Financial Statements

#### b. General Obligation Bonds

General obligation bonds payable at June 30, 2011 are comprised of the following individual issues:

\$7,935,000 (2002 General Purpose serial bonds partially refunded with 2005A GOB; Greenville Technical College; payments due in annual installments of \$245,000 through April 1, 2012; interest at 4%) A57	\$ 245,000
\$7,570,000 (2002 General Purpose serial bonds, Road Improvements; due in annual installments of \$390,000 to \$480,000 through April 1, 2022; interest at 3.5% to 4.63%) A58	4,460,000
\$16,660,000 (2004 General Purpose serial bonds, Library, due in annual installments of \$825,000 to \$1,350,000 through April 1, 2025; interest at 3.0% to 4.75%) A59	14,690,000
\$4,000,000 (2004A General Obligation Refunding Bonds, Roads, due in annual installments of \$330,000 to \$445,000 through April 1, 2021; interest at 3% to 5%) A60	3,805,000
\$11,565,000 (2005 General Obligation Bonds, Greenville Technical College, due in annual installments of \$480,000 to \$805,000 through April 1, 2026; interest at 3.5% to 4.4%) A61	9,335,000
\$7,430,000 (2005A General Obligation Bonds, Greenville Technical College, due in annual installments of \$315,000 to \$700,000 through April 1, 2024; interest at 3.5% to 4.125%) A62	6,340,000
\$5,065,000 (2005B General Obligation Bonds, Road Improvements; due in annual installments of \$310,000 to \$425,000 through April 1, 2021; interest at 3.75% to 4.125%) A63	3,645,000
\$10,085,000 (2006 General Obligation Bonds, Road Improvements; due in annual installments of \$400,000 to \$715,000 through April 1, 2027; interest at 4% to 5%) A64	8,615,000
\$4,200,000 (2007 General Obligation Bonds, Greenville Technical College Building Project; due in annual installments of \$160,000 to \$300,000 through April 1, 2028; interest at 4% to 4.5%) A65	3,760,000
\$10,000,000 (2008C General Obligation Bonds, Road Improvements, due in annual installments of \$385,000 to \$715,000 through April 1, 2028; interest at 3% to 5%) A66	8,900,000
	<u>\$ 63,795,000</u>

## GREENVILLE COUNTY, SOUTH CAROLINA

### Notes to the Financial Statements

In fiscal year 2011, Greenville County completed debt service payments for the general obligation bonds, series 1999 and 2001 which provided funding for County facilities and other infrastructure.

The total of all General Obligation Bonds is summarized as follows:

Year Ending June 30	Principal	Interest	Total
2012	3,840,000	2,624,326	6,464,326
2013	3,885,000	2,482,332	6,367,332
2014	4,025,000	2,332,234	6,357,234
2015	4,170,000	2,171,859	6,341,859
2016	4,305,000	2,008,059	6,313,059
2017-2021	22,990,000	7,326,443	30,316,443
2022-2026	17,880,000	2,743,567	20,623,567
2027-2028	2,700,000	161,874	2,861,874
	<u>\$ 63,795,000</u>	<u>\$ 21,850,694</u>	<u>\$ 85,645,694</u>

At June 30, 2011, the County was permitted by the South Carolina Constitution to incur general obligation bonded indebtedness in an amount not exceeding 8% of the assessed value of all taxable property of the County. At June 30, 2011, the County was within the limits of this requirement. (Refer to the statistical section.)

#### c. Certificates of Participation

The total of all Certificates of Participation is summarized as follows:

Governmental Activities			
Year Ending June 30	Principal	Interest	Total
2012	\$ 6,735,000	\$ 2,963,514	\$ 9,698,514
2013	5,300,000	2,703,198	8,003,198
2014	5,470,000	2,527,320	7,997,320
2015	5,655,000	2,348,234	8,003,234
2016	5,850,000	2,151,134	8,001,134
2017-2021	20,500,000	7,879,275	28,379,275
2022-2026	15,025,000	4,451,125	19,476,125
2027-2030	9,135,000	864,413	9,999,413
	<u>\$ 73,670,000</u>	<u>\$ 25,888,214</u>	<u>\$ 99,558,214</u>

## GREENVILLE COUNTY, SOUTH CAROLINA

### Notes to the Financial Statements

#### **Individual Issuances**

*COPS #11*

In October 2010, Greenville County issued \$8,290,000 of Refunding Certificates of Participation, series 2010 to currently refund the series 1998 Refunding Certificates of Participation (Greenville Technical College Project). The reacquisition price exceeded the net carrying amount of the old debt by \$133,300. This amount is being amortized over the life of the new debt. The refunding resulted in an economic gain of \$760,503. The interest rate of the series 2010 refunding bonds are 2.44%. Interest is payable semi-annually on April 1 and October 1 of each year commencing April 1, 2011. The annual requirements to amortize the County's series 2010 Refunding Certificates of Participation are as follows:

Year Ending June 30	Principal	Interest	Total
2012	\$ 865,000	\$ 183,976	\$ 1,048,976
2013	890,000	162,870	1,052,870
2014	905,000	141,154	1,046,154
2015	930,000	119,072	1,049,072
2016	950,000	96,380	1,046,380
2017	975,000	73,200	1,048,200
2018	1,000,000	49,410	1,049,410
2019	1,025,000	25,010	1,050,010
	\$ 7,540,000	\$ 851,072	\$ 8,391,072

*COPS #12*

In January 2011, Greenville County issued \$9,300,000 of Junior Lien Refunding Certificates of Participation, series 2011 to currently refund the series 2001 Refunding Certificates of Participation (Courthouse Project). The reacquisition price exceeded the net carrying amount of the old debt by \$225,200. This amount is being amortized over the life of the new debt. The refunding resulted in an economic gain of \$356,935. The interest rate of the series 2011 refunding bonds are 2.76%. Interest is payable semi-annually on April 1 and October 1 of each year commencing October 1, 2011. The annual requirements to amortize the County's series 2011 Refunding Certificates of Participation are as follows:

Year Ending June 30	Principal	Interest	Total
2012	\$ 1,395,000	\$ 306,590	\$ 1,701,590
2013	1,495,000	218,178	1,713,178
2014	1,540,000	176,916	1,716,916
2015	1,580,000	134,412	1,714,412
2016	1,620,000	90,804	1,710,804
2017	1,670,000	46,092	1,716,092
	\$ 9,300,000	\$ 972,992	\$ 10,272,992

## GREENVILLE COUNTY, SOUTH CAROLINA

### Notes to the Financial Statements

*COPS #8*

In January 2005, Greenville County issued \$13,290,000 Series 2005 Refunding Certificates of Participation (Courthouse Project and Detention Center Facilities Project), interest 3% to 3.5%, to refund the outstanding 1995 Certificates of Participation. The proceeds of the 2005 Certificates will be used to refund all of the outstanding 1995 Certificates, except for those due on April 1, 2005. The 1995 Certificates of Participation were used to refund a portion of the Certificates of Participation Series 1991 which were issued to pay for the costs of certain detention facilities and to provide funds to renovate the County's courthouse facilities. The annual requirements to amortize the County's 2005 refunding series COPS are as follows:

Year Ending June 30	Principal	Interest	Total
2012	\$ 1,650,000	\$ 56,885	\$ 1,706,885
	<u>\$ 1,650,000</u>	<u>\$ 56,885</u>	<u>\$ 1,706,885</u>

*COPS #5*

In February 2005, the County issued \$11,740,000 Series 2005 Refunding Certificates of Participation (University Center Project), interest rate 2.5% to 5%, to advance refund a portion of the 1999A Certificates of Participation and a portion of the 1999B Certificates of Participation. The Series 1999 Certificates were issued to provide funds to acquire, construct and equip certain classroom and laboratory facilities for the University Center (an association of institutions of higher learning). Interest on the Series 2005 Certificates is payable on each April 1 and October 1 commencing October 1, 2005. The annual requirements to amortize the County's 2005 University Center refunding series COPS are as follows:

Year Ending June 30	Principal	Interest	Total
2012	\$ 970,000	\$ 375,488	\$ 1,345,488
2013	1,000,000	345,175	1,345,175
2014	1,040,000	303,475	1,343,475
2015	1,075,000	268,375	1,343,375
2016	1,120,000	225,375	1,345,375
2017	1,180,000	169,375	1,349,375
2018	1,230,000	110,375	1,340,375
2019	1,285,000	64,250	1,349,250
	<u>\$ 8,900,000</u>	<u>\$ 1,861,888</u>	<u>\$ 10,761,888</u>

## GREENVILLE COUNTY, SOUTH CAROLINA

### Notes to the Financial Statements

*COPS #9*

In March 2008, the County, through Greenville County Tourism Public Facilities Corporation, issued \$35,710,000 Series 2008 Certificates of Participation; interest rate 4% to 5%. The Series 2008 Certificates were issued to provide funds to acquire, construct and equip various tourism-related capital improvement projects (collectively, the “2008 Project”). Interest on the Series 2008 Certificates is payable on each April 1 and October 1 commencing October 1, 2008. The annual requirements to amortize the County’s 2008 Hospitality Tax series COPS are as follows:

Year Ending June 30	Principal	Interest	Total
2012	\$ 1,325,000	\$ 1,465,969	\$ 2,790,969
2013	1,375,000	1,412,969	2,787,969
2014	1,430,000	1,357,969	2,787,969
2015	1,490,000	1,300,769	2,790,769
2016	1,555,000	1,236,169	2,791,169
2017	1,615,000	1,173,969	2,788,969
2018	1,680,000	1,109,369	2,789,369
2019	1,755,000	1,037,969	2,792,969
2020	1,825,000	963,381	2,788,381
2021	1,910,000	881,256	2,791,256
2022	1,995,000	795,306	2,790,306
2023	2,085,000	703,038	2,788,038
2024	2,185,000	604,000	2,789,000
2025	2,295,000	494,750	2,789,750
2026	2,410,000	380,000	2,790,000
2027	2,530,000	259,500	2,789,500
2028	2,660,000	133,000	2,793,000
	\$ 32,120,000	\$ 15,309,383	\$ 47,429,383

## GREENVILLE COUNTY, SOUTH CAROLINA

### Notes to the Financial Statements

*COPS #10*

In August 2010, the County, through Greenville County Tourism Public Facilities Corporation, issued \$14,680,000 Series 2010 Certificates of Participation; interest rate 2% to 4.75%. The Series 2010 Certificates were issued to provide funds to acquire construct and equip various tourism-related capital improvement projects. Interest on the Series 2010 Certificates is payable on each April 1 and October 1 commencing April 1, 2011. The annual requirements to amortize the County's 2010 Hospitality Tax series COPS are as follows:

Year Ending June 30	Principal	Interest	Total
2012	\$ 530,000	\$ 574,606	\$ 1,104,606
2013	540,000	564,006	1,104,006
2014	555,000	547,806	1,102,806
2015	580,000	525,606	1,105,606
2016	605,000	502,406	1,107,406
2017	625,000	478,206	1,103,206
2018	645,000	459,456	1,104,456
2019	665,000	438,494	1,103,494
2020	695,000	411,894	1,106,894
2021	720,000	387,569	1,107,569
2022	745,000	360,569	1,105,569
2023	775,000	330,769	1,105,769
2024	805,000	299,769	1,104,769
2025	845,000	261,531	1,106,531
2026	885,000	221,394	1,106,394
2027	920,000	182,675	1,102,675
2028	965,000	141,275	1,106,275
2029	1,005,000	97,850	1,102,850
2030	1,055,000	50,113	1,105,113
	<u>\$ 14,160,000</u>	<u>\$ 6,835,994</u>	<u>\$ 20,995,994</u>

**GREENVILLE COUNTY, SOUTH CAROLINA**

Notes to the Financial Statements

**d. Special Source Revenue Bonds**

The annual requirements to amortize the County's Special Source Revenue Bonds are as follows:

Year Ending June 30	Governmental Activities		
	Principal	Interest	Total
2012	2,215,000	723,381	2,938,381
2013	1,615,000	660,321	2,275,321
2014	1,705,000	610,183	2,315,183
2015	1,790,000	556,631	2,346,631
2016	1,890,000	500,375	2,390,375
2017-2021	8,765,000	1,504,444	10,269,444
2022-2023	2,210,000	150,300	2,360,300
	<u>\$ 20,190,000</u>	<u>\$ 4,705,635</u>	<u>\$ 24,895,635</u>

**Individual Issuances**

*SSRB #8*

In March 2007, Greenville County issued \$7,545,000 of Special Source Revenue Refunding Bonds, Series 2007, interest 3.625% to 4.125%, to refund a portion of the Special Source Revenue Bonds, Series 1999 (Roads Project) and a portion of the Special Source Revenue Bonds, Series 2001(Roads Improvement Project). The Refunded bonds were issued to finance the costs of constructing roads, bridges and other infrastructure. Interest is payable semi-annually on April 1 and October 1 of each year commencing October 1, 2007. The annual requirements to amortize the County's series 2007 Special Revenue Bonds are as follows:

Year Ending June 30	Principal	Interest	Total
2012	\$ 640,000	\$ 261,319	\$ 901,319
2013	665,000	237,319	902,319
2014	690,000	212,381	902,381
2015	715,000	186,506	901,506
2016	740,000	160,588	900,588
2017	765,000	132,838	897,838
2018	800,000	103,194	903,194
2019	830,000	71,194	901,194
2020	460,000	37,994	497,994
2021	475,000	19,594	494,594
	<u>\$ 6,780,000</u>	<u>\$ 1,422,927</u>	<u>\$ 8,202,927</u>

## GREENVILLE COUNTY, SOUTH CAROLINA

### Notes to the Financial Statements

*SSRB #7*

In October 2003, Greenville County issued \$8,990,000 Series 2003 Special Source Revenue Bonds, interest 2% to 4.5%. Proceeds of the Series 2003 Bonds are issued to finance the costs of constructing certain roads, bridges and such other infrastructure as permitted. Interest on the Series 2003 Bonds is payable initially on April 1, 2004, and semi-annually on each April 1 and October 1 thereafter until maturity or early redemption. The annual requirements to amortize the 2003 Special Revenue Bonds are as follows:

Year Ending June 30	Principal	Interest	Total
2012	\$ 195,000	\$ 332,460	\$ 527,460
2013	250,000	325,830	575,830
2014	300,000	317,080	617,080
2015	350,000	306,205	656,205
2016	400,000	292,905	692,905
2017	450,000	276,905	726,905
2018	700,000	258,905	958,905
2019	1,000,000	230,205	1,230,205
2020	1,005,000	188,205	1,193,205
2021	1,035,000	144,990	1,179,990
2022	1,080,000	99,450	1,179,450
2023	1,130,000	50,850	1,180,850
	\$ 7,895,000	\$ 2,823,990	\$ 10,718,990

*SSRB #9*

In October 2010, Greenville County issued \$6,770,000 of Refunding Special Source Revenue Bonds, series 2010 to currently refund the series 1996, 1997 and 1998 Special Source Revenue Bonds. The reacquisition price exceeded the net carrying amount of the old debt by \$86,200. This amount is being amortized over the life of the new debt. The refunding resulted in an economic gain of \$541,949. The interest rate of the series 2010 refunding bonds are 2.35%. Interest is payable semi-annually on April 1 and October 1 of each year commencing April 1, 2011. The annual requirements to amortize the County's series 2010 Refunding Special Source Revenue Bonds are as follows:

Year Ending June 30	Principal	Interest	Total
2012	\$ 1,380,000	\$ 129,602	\$ 1,509,602
2013	700,000	97,172	797,172
2014	715,000	80,722	795,722
2015	725,000	63,920	788,920
2016	750,000	46,882	796,882
2017	770,000	29,258	799,258
2018	475,000	11,162	486,162
	\$ 5,515,000	\$ 458,718	\$ 5,973,718

**GREENVILLE COUNTY, SOUTH CAROLINA**

Notes to the Financial Statements

**e. Capital Lease Payable**

Greenville County's capital leases payable are a culmination of various contracts with a broad range of terms for machinery and equipment. In 1997, the County adopted a Master Lease Agreement. A total of fifteen leases have been issued under the Master Lease Agreement, fourteen of which were for the acquisition of vehicles and heavy equipment. Of the fifteen issued, four remain outstanding. The annual requirements to amortize capital lease agreements outstanding as of June 30, 2011 are as follows:

Year Ending June 30	Governmental Activities		
	Principal	Interest	Total
2012	\$ 865,125	\$ 62,835	\$ 927,960
2013	679,409	35,161	714,570
2014	417,672	16,876	434,548
2015	205,970	6,535	212,505
2016	50,645	1,873	52,518
2017	18,017	288	18,305
	\$ 2,236,838	\$ 123,568	\$ 2,360,406

Assets acquired under capital leases recorded in the accompanying government-wide statement of net assets at June 30, 2011 were as follows: Vehicles and Equipment \$16,353,860. Accumulated depreciation associated with these assets is approximately \$14,239,176 resulting in net assets of approximately \$2,114,684.

**f. Debt Security Deposit Agreement**

In July 1998 and March 2008, the County entered into a Debt Security Deposit Agreement with certain financial institutions which provides for the County to receive \$1,148,400 and \$463,000, respectively, from the institutions. In return, the County agrees to deposit, with a trustee, its bond principal and interest payments earlier than the normal due dates over a twenty year period beginning in fiscal years 1999 and 2010 and ending in 2018 and 2029. The normal due date for principal is April 1. Interest payments are due April 1 and October 1. According to the agreement, the principal and both interest payments will be made to the trustee on February 1 of each year. In the event the agreement is terminated early, a pro-rated termination amount is to be returned to the institution based upon market rates at that time. The income from this agreement will be recognized using the interest method over the life of the agreement. In the event the agreement is terminated early, a pro-rated termination amount is to be returned to the institution based upon market rates at that time. The income from this agreement will be recognized using the interest method over the life of the agreement.

**g. Industrial Revenue Bonds**

Greenville County issues limited-obligation revenue bonds (Industrial Revenue Bonds) to private sector entities for the purpose of providing financing assistance for acquisitions and construction of industrial and/or commercial facilities. The County only extends Industrial Revenue Bonds to private sector entities that are public interest driven. Upon full repayment of the bonds, Greenville County transfers ownership of the facilities to the designated private sector entity. Under no circumstances would Greenville County, the state, or any subdivision be obligated to repay the bonds. All Industrial Revenue Bonds are omitted from the accompanying financial statements. As of June 30, 2011, there were 22 Industrial Revenue Bonds outstanding, with an estimated principal payable of \$490,189,000.

**GREENVILLE COUNTY, SOUTH CAROLINA**

Notes to the Financial Statements

**h. Long-term Obligations (The Library)**

The following is a summary of changes in long-term obligations at the government-wide level for the year ended June 30, 2011:

<u>Long-term Obligations</u>	<u>Accrued General Leave</u>
Balance at July 1, 2010	\$ 378,579
Additions to general leave	390,152
Retirements	<u>(378,579)</u>
	390,152
Less: current portion	<u>(136,854)</u>
Balance at June 30, 2011	<u>\$ 253,298</u>

**i. Long-Term Obligations (The Authority)**

The following is a summary of the changes in long-term obligations at the government-wide level for the year ended June 30, 2011, which are included in accrued liabilities in the financial statements.

	<u>Accrued General Leave</u>
Balance at July 1, 2010	\$ 50,010
Net change in compensated absences	<u>(10,706)</u>
Balance at June 30, 2011	<u>39,304</u>
Current portion of long-term obligation	<u>\$ 28,340</u>

**C. Interfund Balances and Activity**

	<u>Payable Fund</u>		
	<u>Enterprise</u>	<u>Non-major Governmental Funds</u>	<u>Total</u>
<u>Receivable Fund</u>			
General Fund	\$ 3,261,682	\$ 369,001	\$ 3,630,683
	<u>\$ 3,261,682</u>	<u>\$ 369,001</u>	<u>\$ 3,630,683</u>

All balances result from the time lag between the dates that transactions are recorded in the accounting system and payments between funds are made.

**GREENVILLE COUNTY, SOUTH CAROLINA**

Notes to the Financial Statements

	Transfers In:			Total
	General Fund	Federal and State Grant Fund	Nonmajor Governmental Funds	
<u>Transfers out:</u>				
General fund	\$ -	\$ 88,962	\$ 5,000,000	\$ 5,088,962
Federal and State Grant Fund	22,712	11,594	-	34,306
Nonmajor governmental	7,248,479	-	17,545,855	24,794,334
	<u>\$7,271,191</u>	<u>\$100,556</u>	<u>\$22,545,855</u>	<u>\$ 29,917,602</u>

Interfund transfers are used to properly allocate costs and revenue for services to the various funds.

**D. Fund Deficits**

The financial statements reflect negative fund balances as follows: General Obligation Bonds (\$277,336), Facilities Projects (\$8,994). The County is developing a plan to make these funds solvent in the future.

**E. Commitments Under Operating Leases**

The County has commitments for periodic payments under various equipment and office space leases, various landfill leases, equipment maintenance agreements and data processing service contracts. All the agreements are cancelable or have remaining terms of less than one year. During the year ended June 30, 2011, total expenditures under these agreements amounted to \$3,289,076.

The Authority leases office space and certain equipment under noncancelable operating leases. The Authority renewed its lease agreement for office space through June, 2012. Lease expense under noncancelable leases for the year ended June 30, 2011 was \$76,860.

**F. Economic Dependency**

Greenville County Redevelopment Authority's revenues are derived primarily from various federal, state and local governmental agencies.

## GREENVILLE COUNTY, SOUTH CAROLINA

### Notes to the Financial Statements

#### **G. Contingent Liabilities**

##### **Federal and State Assisted Programs**

The County and the Authority have received proceeds from several federal and state grants. Entitlement to grant resources is generally conditioned upon compliance with terms and conditions of the grant agreements and applicable federal regulations, including the expenditure of the resources for eligible purposes. Expenditures recorded under various contracts and grants are subject to further examination in the form of financial and compliance audits by the contractors, with reimbursements being requested for questioned costs. Management anticipates that no material liabilities will result from any compliance or financial audits.

#### **H. Subsequent Events**

In July 2011, the County issued \$6,297,231 in General Obligation Bonds, series 2011A and 2011B, to provide funding for Greenville Technical College and Donaldson Center Fire Department. Interest and principal are payable semi-annually beginning in April 2012 with interest rates paying 2.5% to 4.125%.