



# DEVELOPMENT IMPACT FEE FEASIBILITY STUDY

*Prepared for:*  
**Greenville County, South Carolina**

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*Prepared by:*



4701 Sangamore Road  
Suite S240  
Bethesda, Maryland 20816  
800.424.4318  
[www.tischlerbise.com](http://www.tischlerbise.com)

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## I. EXECUTIVE SUMMARY

Greenville County is interested in examining the feasibility of implementing development impact fees to deal with infrastructure needs resulting from new growth. The County hired TischlerBise, Inc., to evaluate the feasibility of implementing development impact fees as a way to finance these infrastructure needs. TischlerBise, a fiscal, economic, and planning consulting firm, is the national leader in infrastructure financing, specifically impact fees, having prepared over 1,100 impact fees nationally.

### OVERVIEW OF IMPACT FEES

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Development impact fees are one-time payments used to fund capital improvements necessitated by new growth. Development impact fees have been utilized by local governments in various forms for at least sixty years. Development impact fees are not without limitations and should not be regarded as the total solution for infrastructure financing needs. Rather, they should be considered one component of a comprehensive revenue portfolio to ensure adequate provision of public facilities and maintenance of current levels of service in a community. Any community considering development impact fees should note the following limitations:

- Development impact fees can only be used to finance capital infrastructure and cannot be used to finance ongoing operations and/or maintenance and rehabilitation costs; and
- Development impact fees cannot be deposited in the local government's General Fund. The funds must be accounted for separately in individual accounts and earmarked for the capital expenses for which they were collected; and
- Development impact fees cannot be used to correct existing infrastructure deficiencies unless there is a funding plan in place to correct the deficiency for all current residents and businesses in the community.

### SUMMARY OF FINDINGS

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A summary of findings from our evaluation is listed below:

- The County has seen steady and increasing development. From 2021 to September 2025, there was an average of 3,306 new homes constructed in the unincorporated County annually. This rate of growth is expected to continue.
- Conversations with County staff indicate that, like most communities across the country, Greenville County is finding it harder to keep pace with the rapid growth and fund County services and facilities at desirable levels. The demand on County services and facilities is likely to continue into the foreseeable future. Additionally, approximately 68 percent of existing residents live in the unincorporated areas, placing a higher service burden than residents living in incorporated

areas. During interviews with County staff, it was indicated that there is a need for additional staff and capital facilities in order to maintain the current level of service as growth occurs in the County.

- Like many counties in South Carolina, Greenville County's revenue structure lacks diversity. Taxes (property and other) fund approximately 65% of the County's General Fund operations. The next largest source for government operations are County Offices revenue (charges for service). Unfortunately, the costs of energy, health, as well as construction materials have increased dramatically and are likely to exceed the rate of housing values in the future. As a result, the County will have to either raise existing rates, find new revenue sources, and/or face deterioration in levels of service and quality of life.

## RECOMMENDATIONS

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A summary of recommendations from our evaluation is listed below:

- **Sheriff:** The Greenville County Sheriff's Department is one of the largest law enforcement agencies in the state. The Sheriff's Office has experienced an increasing number of calls for service. As the County grows, the volume of demand and types of call will be expanding, placing demand on existing facilities and creating need for additional facilities. Conversations with the Sheriff indicate that although the County gained space when the City of Greenville Police Department vacated their share of the 4 McGee Street facility, there are and will continue to be space needs in the future. Additionally, as growth continues there will likely be a need for additional consoles for the County's E-911 Center. Therefore, TischlerBise **recommends that a Sheriff impact fee be prepared.**
- **Fire:** Unincorporated Greenville County is provided fire protection through 32 different fire districts. The South Carolina Development Impact Fee Act allows for fire impact fees. However, each district would need separate fee calculations. It is also likely that not all districts are experiencing enough growth to justify impact fees. Additionally, each district would need to enter into an interlocal agreement with Greenville County to collect the impact fees on their behalf. It is likely that impact fees are appropriate for several of the County's larger fire districts. These impact fees would include components for both station space and apparatus. **To help support the provision Fire services throughout the unincorporated County, an impact fee that includes components for both station space and apparatus is recommended for the County larger fire districts that are experiencing growth.** This impact fee would be assessed against both residential and nonresidential development.
- **Parks and Recreation:** The Greenville County Parks, Recreation, and Tourism Department operates a variety of facilities throughout the County, including parks, athletic complexes, equestrian facility, aquatics center and water park, and six community centers. The County currently operates 46 parks, 7 recreation centers, a trail system, ice rink, indoor pool, and 3 water

parks. Discussions with County staff indicate additional improvements need to be made at existing parks and future land purchased for new parks to serve projected growth. TischlerBise **recommends a parks and recreation impact fee be pursued.**

- **EMS:** Greenville County provides EMS protection to residents both in municipalities and in unincorporated areas. EMS is anticipating higher call volumes as the County grows and will need to expand its fleet of ambulances. Additionally, the County may plan to construct stations in the future. Based on future needs, TischlerBise **recommends that an EMS impact fee be prepared.**
- **Stormwater:** Stormwater is perhaps the most difficult impact fee to implement because the majority of the stormwater infrastructure needs in most communities are a result of inadequate regulatory standards that existed 30-40 years ago. Therefore, a stormwater utility (as Greenville County has) is usually a better solution. It is also recommended that any impact fee be based on a Stormwater master plan with hydrologic modeling by drainage basin. Given these factors, **we are recommending against an impact fee for stormwater.**
- **Solid Waste:** Greenville County currently operates one landfill and six convenience centers. The landfill accepts waste from jurisdictions outside of Greenville County, which makes it difficult to have an impact fee for the landfill itself. Additionally, conversations with County staff indicate that the County is not likely to construct additional convenience centers. Therefore, TischlerBise **recommends against a solid waste impact fee.**
- **Transportation:** There is little doubt that continued growth will generate an increase in vehicular and person trips on the County's transportation network. However, Greenville County residents narrowly defeated a recent local option sales tax referendum dedicated to transportation funding. This was the second time such a measure was defeated. Additionally, most major arterial and collector streets are owned by the State. Until such time as County voters approve a local option sales tax for transportation capacity projects, **TischlerBise recommends against a transportation impact fee.**
- Lastly, the cost for an impact fee study can be included in the impact fee calculation, allowing the County to, over time, recover the cost which was necessitated by growth.

## II. FIRM QUALIFICATIONS

TischlerBise, Inc. is a fiscal, economic, and planning consulting firm that specializes in impact fees, fiscal impact analyses, and revenue strategies. Our firm has been providing consulting services to both the public and private sectors for over 45 years. In this time, TischlerBise has prepared over 1,000 impact fee studies – more than any other firm in the country. The table below demonstrates our firm’s experience conducting impact fee analyses in the State of South Carolina.

CLIENT	Roads/Transportation	Sewer	Water	Stormwater	Law Enforcement	Fire/EMS	Parks and Recreation	Trails/Open Space	Libraries	General Government	Schools
Aiken County	◆				◆	◆					
Anderson School District 1											◆
Beaufort County	◆						◆		◆		◆
Clemson		◆	◆			◆	◆				
Clinton		◆	◆		◆	◆	◆				
Clover School District											◆
Dorchester District 2											◆
Dorchester District 4											◆
Easley	◆				◆	◆	◆				
Fort Mill School District					◆	◆	◆				◆
Fountain Inn					◆	◆	◆				
Georgetown County	◆				◆	◆			◆		
Greer	◆										
Horry County					◆	◆	◆		◆		
Inman					◆	◆	◆				
Jasper County					◆	◆	◆				
Jasper County School District											◆
Lancaster County					◆	◆	◆				
Lancaster County School District											◆
Lexington County, SC					◆	◆					
Moncks Corner		◆			◆	◆	◆			◆	
North Augusta	◆				◆	◆	◆				
Pageland		◆	◆		◆	◆	◆				
Summerville	◆					◆	◆			◆	
Tega Cay		◆			◆		◆				
Woodruff					◆	◆	◆				
York School District 1											◆
York County	◆					◆	◆			◆	

Our project manager for this assignment, Carson Bise, AICP, has thirty-three years of fiscal, economic, and planning experience and has conducted fiscal, economic and impact fee evaluations in over forty states. Mr. Bise is a leading national figure in the calculation of impact fees, having completed over 350 impact fee studies for the following categories: parks and recreation, open space, police, fire, schools, water, sewer, roads, municipal power, and general government facilities. Mr. Bise is a past Board of Director for the Growth and Infrastructure Finance Consortium and Chaired the American Planning Association's Paying for Growth Task Force.

### III. OVERVIEW OF IMPACT FEES

#### DEFINITION

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Development impact fees are one-time payments used to fund capital improvements necessitated by new growth. Development impact fees have been utilized by local governments in various forms for at least sixty years. Development impact fees are not without limitations and should not be regarded as the total solution for infrastructure financing needs. Rather, they should be considered one component of a comprehensive revenue portfolio to ensure adequate provision of public facilities and maintenance of current levels of service in a community. Any community considering impact fees should note the following limitations:

- Development impact fees can only be used to finance capital infrastructure and cannot be used to finance ongoing operations and/or maintenance and rehabilitation costs; and
- Development impact fees cannot be deposited in the local government's General Fund. The funds must be accounted for separately in individual accounts and earmarked for the capital expenses for which they were collected; and
- Development impact fees cannot be used to correct existing infrastructure deficiencies unless there is a funding plan in place to correct the deficiency for all current residents and businesses in the community.

#### LEGAL FRAMEWORK

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**U. S. Constitution.** Like all land use regulations, development exactions, including impact fees, are subject to the Fifth Amendment prohibition on taking of private property for public use without just compensation. Both state and federal courts have recognized the imposition of impact fees on development as a legitimate form of land use regulation, provided the fees meet standards intended to protect against regulatory takings. To comply with the Fifth Amendment, development regulations must be shown to substantially advance a legitimate governmental interest. In the case of impact fees, that interest is in the protection of public health, safety, and welfare by ensuring that development is not detrimental to the quality of essential public services.

There is little federal case law specifically dealing with impact fees, although other rulings on other types of exactions (e.g., land dedication requirements) are relevant. In one of the most important exaction cases, the U. S. Supreme Court found that a government agency imposing exactions on development must demonstrate an "essential nexus" between the exaction and the interest being protected (See *Nollan v. California Coastal Commission*, 1987). In a more recent case (*Dolan v. County of Tigard, OR*, 1994), the Court ruled that an exaction also must be "roughly proportional" to the burden created by development. However, the *Dolan* decision appeared to set a higher standard of review for mandatory dedications of land than for monetary exactions such as impact fees.

## REQUIRED FINDINGS

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There are three reasonable relationship requirements for impact fees that are closely related to “rational nexus” or “reasonable relationship” requirements enunciated by a number of state courts. Although the term “dual rational nexus” is often used to characterize the standard by which courts evaluate the validity of development impact fees under the U. S. Constitution, we prefer a more rigorous formulation that recognizes three elements: “impact or need” “benefit,” and “proportionality.” The dual rational nexus test explicitly addresses only the first two, although proportionality is reasonably implied, and was specifically mentioned by the U.S. Supreme Court in the *Dolan* case.

The reasonable relationship language of the statute is considered less strict than the rational nexus standard used by many courts. We will use the nexus terminology in this feasibility report because it is more concise and descriptive. Individual elements of the nexus standard are discussed further in the following paragraphs.

**Demonstrating a Need.** All new development in a community creates additional demands on some, or all, public facilities provided by local government. If the supply of facilities is not increased to satisfy that additional demand, the quality, or availability of public services for the entire community will deteriorate. Impact fees may be used to recover the cost of development-related facilities, but only to the extent that the need for facilities is a consequence of development that is subject to the fees. The *Nollan* decision reinforced the principle that development exactions may be used only to mitigate conditions created by the developments upon which they are imposed. That principle clearly applies to impact fees. In this study, the impact of development on improvement needs is analyzed in terms of quantifiable relationships between various types of development and the demand for specific facilities, based on applicable level-of-service standards.

**Demonstrating a Benefit.** A sufficient benefit relationship requires that impact fee revenues be segregated from other funds and expended only on the facilities for which the fees were charged. Fees must be expended in a timely manner and the facilities funded by the fees must serve the development paying the fees. However, nothing in the U.S. Constitution or South Carolina law requires that facilities funded with impact fee revenues be available *exclusively* to development paying the fees. In other words, existing development may benefit from these improvements as well.

Procedures for the earmarking and expenditure of fee revenues are typically mandated by the State enabling act, as are procedures to ensure that the fees are expended expeditiously or refunded. All of these requirements are intended to ensure that developments benefit from the impact fees they are required to pay. Thus, an adequate showing of benefit must address procedural as well as substantive issues.

**Demonstrating Proportionality.** The requirement that exactions be proportional to the impacts of development was clearly stated by the U.S. Supreme Court in the *Dolan* case (although the relevance of that decision to impact fees has been debated) and is logically necessary to establish a proper nexus.

Proportionality is established through the procedures used to identify development-related facility costs, and in the methods used to calculate impact fees for various types of facilities and categories of development. The demand for facilities is measured in terms of relevant and measurable attributes of development. For example, the need for road improvements is measured by the number of vehicle trips generated by development.

### **SOUTH CAROLINA DEVELOPMENT IMPACT FEE ACT**

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The State of South Carolina grants the power for cities and counties to collect development impact fees on new development pursuant to the rules and regulations set forth in the South Carolina Development Impact Fee Act (Code of Laws of South Carolina, Section 6-1-910 et seq.). The process to create a local development impact fee system begins with a resolution by the County Council directing the Planning Commission to conduct an impact fee study and recommend a development impact fee ordinance for legislative action.

Generally, a governmental entity must have an adopted comprehensive plan to enact development impact fees; however, certain provisions in State law allow counties, cities, and towns that have not adopted a comprehensive plan to impose development impact fees. Those jurisdictions must prepare a capital improvement plan as well as prepare an impact fee study that substantially complies with Section 6-1-960(B) of the Code of Laws of South Carolina. The government entity is also responsible for preparing and publishing an annual report describing the amount of impact fees collected, appropriated, and spent during the preceding year. These updates must occur at least once every five years.

All counties, cities, and towns are also required to prepare a report that estimates the effect of development impact fees on the availability of affordable housing before imposing development impact fees on residential dwelling units. Based on the findings of the study, certain developments may be exempt from development impact fees when all or part of the project is determined to create affordable housing, and the exempt development's proportionate share of system improvements is funded through a revenue source other than impact fees. A housing affordability analysis in support of the development impact fee study is published as a separate report.

Eligible costs may include design, acquisition, engineering, and financing attributable to those improvements recommended in the local capital improvements plan that qualify for impact fee funding. Revenues collected by the county, city, or town may not be used for administrative or operating costs associated with imposing the impact fee. All revenues from development impact fees must be maintained in an interest-bearing account prior to expenditure on recommended improvements. Monies must be returned to the owner of record of the property for which the impact fee was collected if they are not spent within three years of the date they are scheduled to be encumbered in the local capital improvements plan. All refunds to private land owners must include the pro rata portion of interest earned while on deposit in the impact fee account.

Furthermore, communities are restricted to collecting and funding public facilities which fall within one of the following infrastructure categories:

- Water supply production, treatment, laboratory, engineering, administration, storage, and transmission facilities;
- Wastewater collection, treatment, laboratory, engineering, administration, and disposal facilities;
- Solid waste and recycling collection, treatment, and disposal facilities;
- Roads, streets, and bridges including, but not limited to, rights-of-way and traffic signals;
- Storm water transmission, retention, detention, treatment, and disposal facilities and flood control facilities;
- Public safety facilities, including law enforcement, fire, emergency medical and rescue, and street lighting facilities;
- Parks, libraries, and recreational facilities;
- Public education facilities for grades K-12 including, but not limited to, schools, offices, classrooms, parking areas, playgrounds, libraries, cafeterias, gymnasiums, health and music rooms, computer and science laboratories, and other facilities considered necessary for the proper public education of the state's children;
- Capital equipment and vehicles, with an individual unit purchase price of not less than one hundred thousand dollars including, but not limited to, equipment and vehicles used in the delivery of public safety services, emergency preparedness services, collection and disposal of solid waste, and storm water management and control.

For reference, the South Carolina Development Impact Fee enabling legislation is provided at the end of this report in the appendix.

## **METHODOLOGIES AND CREDITS**

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There are three general methods for calculating development impact fees. The choice of a particular method depends primarily on the timing of infrastructure construction (past, concurrent, or future) and service characteristics of the facility type being addressed. Each method has advantages and disadvantages in a particular situation, and can be used simultaneously for different cost components.

Reduced to its simplest terms, the process of calculating development impact fees involves two main steps: (1) determining the cost of development-related capital improvements and (2) allocating those costs equitably to various types of development. In practice, though, the calculation of development impact fees can become quite complicated because of the many variables involved in defining the relationship between development and the need for facilities within the designated service area. The

following paragraphs discuss three basic methods for calculating development impact fees and how those methods can be applied.

### **Cost Recovery (Past Improvements)**

The rationale for recoupment, often called cost recovery, is that new development is paying for its share of the useful life and remaining capacity of facilities already built, or land already purchased, from which new growth will benefit. This methodology is often used for utility systems that must provide adequate capacity before new development can take place. This methodology is based on an existing level of service.

### **Incremental Expansion (Concurrent Improvements)**

The incremental expansion method documents current level-of-service (LOS) standards for each type of public facility, using both quantitative and qualitative measures. This approach ensures that there are no existing infrastructure deficiencies or surplus capacity in infrastructure. New development is only paying its proportionate share for growth-related infrastructure. Revenue will be used to expand or provide additional facilities, as needed, to accommodate new development. An incremental expansion cost method is best suited for public facilities that will be expanded in regular increments to keep pace with development.

### **Plan-Based Fee (Future Improvements)**

The plan-based method allocates costs for a specified set of improvements to a specified amount of development. Improvements are typically identified in a long-range facility plan and development potential is identified by a land use plan. There are two options for determining the cost per demand unit: (1) total cost of a public facility can be divided by total demand units (average cost), or (2) the growth-share of the public facility cost can be divided by the net increase in demand units over the planning timeframe (marginal cost).

### **Credits**

Regardless of the methodology, a consideration of “credits” is integral to the development of a legally defensible development impact fee methodology. There are two types of “credits” with specific characteristics, both of which should be addressed in development impact fee studies and ordinances.

- First, a revenue credit might be necessary if there is a double payment situation and other revenues are contributing to the capital costs of infrastructure to be funded by development impact fees. This type of credit is integrated into the development impact fee calculation, thus reducing the fee amount.
- Second, a site-specific credit or developer reimbursement might be necessary for dedication of land or construction of system improvements funded by development impact fees. This type of credit is addressed in the administration and implementation of the development impact fee program, typically through a development agreement.

## IV. GROWTH/REVENUE ISSUES

### BACKGROUND AND SETTING

Greenville County is a growing County located in northwest South Carolina, and is part of the Greenville-Anderson-Greer, SC Metropolitan Statistical Area. As of the 2020 census, its population was 525,534 making it the most populous county in South Carolina. The City of Greenville, with a population of 70,720 according to the 2020 census, is the center of population and employment within the County.

### DEVELOPMENT TRENDS

According to conversations with County staff, there is quite a bit of development occurring throughout the County. This is illustrated in the table below, which shows new residential construction from 2021 to through September of 2025 in unincorporated Greenville County. Data on single family units was provided by the County and multifamily unit data was obtained through CoStar. Over the five-year span from 2021 to September 2025, there were approximately 16,530 housing units constructed in the unincorporated County. This equates to 3,306 housing units annually throughout the County. This rate of housing unit growth is projected to continue into the future.

Area	1 2021	2 2022	3 2023	4 2024	5 2025*	Increase	Avg Annual
Single Family	2,642	2,013	3,284	2,200	2,566	12,705	2,541
Apartment	897	403	778	1,054	694	3,826	765
<b>Total</b>	<b>897</b>	<b>403</b>	<b>778</b>	<b>1,054</b>	<b>694</b>	<b>16,531</b>	<b>3,306</b>

Source: Greenville County, CoStar

\*Through September

### REVENUE/LEVEL OF SERVICE ISSUES

Conversations with County staff indicate that like most communities across the country, Greenville County is finding it harder to fund County services and facilities at desirable levels. Interestingly, Greenville County is most populous County in South Carolina, but yet ranks sixth from the bottom in full-time employees per 1,000 residents when compared to the other 46 counties. As discussed previously, the demand on County services and facilities is likely to continue into the foreseeable future, especially if the commercial and residential pipeline projects reach their anticipated buildouts.

Like many counties in South Carolina, Greenville County's revenue structure lacks diversity. Taxes (property and other) fund approximately 65% of the County's FY General Fund operations. County Office revenue represents the second largest revenue source for the County, comprising 19% of all General Fund revenues. This category of revenue includes fees and fines collected by various County offices. Some of the most significant sources are from the Magistrate offices, Code Enforcement, Register of Deeds, Clerk of Court, Probate Court, and Emergency Medical Services. Intergovernmental revenue accounts for 12% of General Fund current revenue and includes state-shared revenues and any funds received from other governmental entities. State-shared revenue is generally distributed on a pro-rata basis according to

population or other set formula. Overall, County Office and Intergovernmental revenue is projected to experience minimal growth in the near future. At the same time, the cost of County operations are likely to exceed the rate of revenue growth over that period. As a result, the County will have to either raise existing rates, find new revenue sources, and/or face deterioration in levels of service and quality of life. This situation will likely be exacerbated as service expectations of newer residents in the unincorporated County tend to be greater than existing residents since many of these new residents previously resided in more urban areas of the Country.

To the extent the County can supplement its current revenue structure with impact fees there will be more money available to fund operating costs and deferred maintenance on existing capital facilities. To illustrate the amount of revenue an impact fee program could generate for the Greenville County, the figure below lists hypothetical impact fee amounts, as well as hypothetical housing unit numbers. It is impractical to estimate an actual fee amount for the County based on the preliminary interviews held as part of this analysis. However, the table below illustrates revenue over a ten-year period with a fee per housing unit ranging from \$500 per unit to \$8,000 per unit, with total residential units ranging from 500 over the ten-year period to 2,000. *Added to these amounts would be the revenues paid by new nonresidential development.* The amount of revenue generated ranges from a low of \$250,000 to a high of \$16 million. This is a substantial amount of money, which would otherwise have to be paid out of other County revenue sources.

Impact Fee per Housing Unit	Total Revenue 500 Units over 10-Year Period	Total Revenue 1,000 Units over 10-Year Period	Total Revenue 2,000 Units over 10-Year Period
\$500	\$250,000	\$500,000	\$1,000,000
\$1,000	\$500,000	\$1,000,000	\$2,000,000
\$2,000	\$1,000,000	\$2,000,000	\$4,000,000
\$3,000	\$1,500,000	\$3,000,000	\$6,000,000
\$4,000	\$2,000,000	\$4,000,000	\$8,000,000
\$5,000	\$2,500,000	\$5,000,000	\$10,000,000
\$6,000	\$3,000,000	\$6,000,000	\$12,000,000
\$7,000	\$3,500,000	\$7,000,000	\$14,000,000
\$8,000	\$4,000,000	\$8,000,000	\$16,000,000

## V. IMPACT FEE FEASIBILITY ANALYSIS

The results of our onsite discussions with Greenville County staff and representatives are discussed below. TischlerBise only met with the County departments that fall within the impact fee eligible infrastructure categories.

### SHERIFF

The Greenville County Sheriff's Office employs more approximately 654 uniformed employees and another 100 non-sworn personnel, making it one of the largest law enforcement agencies in the state. The Sheriff's Office has experienced an increasing number of calls for service. As the County grows, the volume of demand and type of call will be expanding, placing additional demand on existing facilities and creating need for new facilities.

The Sheriff conducts its law enforcement operations out of a main Headquarters facility located at 4 McGee Street in downtown Greenville. This structure was built in 1975 and was occupied by the Sheriff and City of Greenville Police, who recently relocated. Additionally, the Sheriff has leased space for other units such as K-9, Traffic, Community Policing, and Crimes Against Children. The Sheriff is also responsible for the County's E-911 Center, which currently has 16 consoles. Conversations with the Sheriff indicate that although the City of Greenville recently relocated from the 4 McGee Street facility, there are and will continue to be space needs in the future. The Sheriff mentioned the County owns a 13-acre parcel where the Family Court facility is located that may be suitable for a future Public Safety Building.

If the County is committed to expanding Sheriff space over the next ten years we would recommend a Law Enforcement impact fee be pursued. This impact fee would be assessed against both residential and nonresidential development. Further discussions would provide guidance as to whether the plan-based or incremental expansion approach would be best. Lastly, under South Carolina impact fee enabling legislation, impact fees cannot be used to fund capital expenses less than \$100,000. Under this limitation, Sheriff vehicles are not included in the impact fee calculations.

### FIRE

Unincorporated Greenville County is provided fire protection through 32 different fire districts. These districts are responsible for constructed stations and purchasing apparatus. These district also vary in size and number of stations and apparatus. The South Carolina Development Impact Fee Act allows for fire impact fees. However, each district would need separate fee calculations. It is also likely that not all districts are experiencing enough growth to justify impact fees. Further complicating the issue is that each district would need to enter into an interlocal agreement with Greenville County to collect the impact fees on behalf of each fire district.

It is likely that impact fees are appropriate for several of the County's larger fire districts. These impact fees would include components for both station space and apparatus and has the potential to generate significant revenue. This impact fee would be assessed against both residential and nonresidential development. The appropriate methodology would be determined during the fee study.

## EMERGENCY MEDICAL SERVICES (EMS)

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Greenville County's Emergency Medical Services (EMS) Department provides basic and advanced life support ambulances throughout the County. Between 25 and 31 units are scheduled during daylight hours and 15 to 18 at night. The fleet consists of 49 type-1 extended cab ambulances, 18 support vehicles, 2 Special Operations vehicles, and an all-terrain ambulance. The County's EMS Department responds to more than 74,000 calls each year, and serves both the unincorporated County and the municipalities. Ambulances are located at various fire stations and are also parked in strategic locations. The Department has an Administrative Building located in McAlister Square, which was recently renovated. Conversations with staff indicate that if the County continues to grow there will surely be a need for additional ambulances. Additionally, the County may decide to construct stations in the future. TischlerBise recommends that an EMS impact fee be prepared. The components would include ambulances, and possibly station space if the County decides to pursue. This impact fee would be assessed against both residential and nonresidential development. The appropriate methodology would be determined during the fee study.

## STORMWATER

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Stormwater is perhaps the most difficult impact fee to implement. One reason is that in the majority of communities TischlerBise work, most of the stormwater infrastructure needs are a result of inadequate regulatory standards that existed 30-40 years ago. New development is typically being required to retain/detain to a standard that shouldn't exacerbate existing problems. Therefore, a stormwater utility fee is usually a better solution, which the County has implemented. Additionally, stormwater impact fees are usually implemented by drainage basin in order to satisfy the "benefit" test for those paying the fee, with specific projects identified in a Stormwater Master Plan supported by hydrologic modeling to identify percentage of projects that are benefitting new growth. Given these factors, we are recommending against an impact fee for stormwater.

## PARKS AND RECREATION

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The Greenville County Parks, Recreation, and Tourism Department operates a variety of facilities throughout the County. These include parks, athletic complexes, equestrian facility, aquatics center and water park, and six community centers. The Department is set up as a Special Revenue Fund and is funded primarily through property tax, fees, and hospitality tax. The County currently operates 46 parks, 7 recreation centers, a trail system, ice rink, indoor pool, and 3 water parks. Discussions with County staff indicate additional improvements need to be made at existing parks and future land purchased for new parks to serve projected growth. TischlerBise recommends a parks and recreation impact fee be pursued. This fee would be assessed against residential development in the County.

## TRANSPORTATION

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Greenville County residents narrowly defeated a recent local option sales tax referendum dedicated to transportation funding. This was the second time such a measure was defeated. Although the County has

transportation maintenance fee that generates approximately \$12 million annually, this revenue is used for resurfacing and maintenance. Additionally, most major arterial and collector streets are owned by the State. Until such time as County voters approve a local option sales tax for transportation capacity projects, TischlerBise recommends against a transportation impact fee.

### **SOLID WASTE**

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Greenville County operates a landfill and has six drop-off convenience centers throughout the County. These locations are for residential waste only, no construction debris or businesses. The landfill accepts waste from jurisdictions outside of Greenville County, which makes it difficult to have an impact fee for the landfill itself. Additionally, conversations with County staff indicate that the County is not likely to construct additional convenience centers. Therefore, TischlerBise recommends against a solid waste impact fee.

## VI. SOUTH CAROLINA DEVELOPMENT IMPACT FEE ACT

<https://www.scstatehouse.gov/code/title6.php>

March 22, 2019

CHAPTER 1  
General Provisions  
ARTICLE 9  
Development Impact Fees

**SECTION 6-1-910.** Short title.

This article may be cited as the “South Carolina Development Impact Fee Act”.

HISTORY: 1999 Act No. 118, Section 1.

**SECTION 6-1-920.** Definitions.

As used in this article:

(1) “Affordable housing” means housing affordable to families whose incomes do not exceed eighty percent of the median income for the service area or areas within the jurisdiction of the governmental entity.

(2) “Capital improvements” means improvements with a useful life of five years or more, by new construction or other action, which increase or increased the service capacity of a public facility.

(3) “Capital improvements plan” means a plan that identifies capital improvements for which development impact fees may be used as a funding source.

(4) “Connection charges” and “hookup charges” mean charges for the actual cost of connecting a property to a public water or public sewer system, limited to labor and materials involved in making pipe connections, installation of water meters, and other actual costs.

(5) “Developer” means an individual or corporation, partnership, or other entity undertaking development.

(6) “Development” means construction or installation of a new building or structure, or a change in use of a building or structure, any of which creates additional demand and need for public facilities. A building or structure shall include, but not be limited to, modular buildings and manufactured housing. “Development” does not include alterations made to existing single-family homes.

(7) “Development approval” means a document from a governmental entity which authorizes the commencement of a development.

(8) “Development impact fee” or “impact fee” means a payment of money imposed as a condition of development approval to pay a proportionate share of the cost of system improvements needed to serve the people utilizing the improvements. The term does not include:

(a) a charge or fee to pay the administrative, plan review, or inspection costs associated with permits required for development;

(b) connection or hookup charges;

(c) amounts collected from a developer in a transaction in which the governmental entity has incurred expenses in constructing capital improvements for the development if the owner or developer has agreed to be financially responsible for the construction or installation of the capital improvements;

(d) fees authorized by Article 3 of this chapter.

(9) “Development permit” means a permit issued for construction on or development of land when no subsequent building permit issued pursuant to Chapter 9 of Title 6 is required.

(10) “Fee payor” means the individual or legal entity that pays or is required to pay a development impact fee.

(11) “Governmental entity” means a county, as provided in Chapter 9, Title 4, and a municipality, as defined in Section 5-1-20.

(12) “Incidental benefits” are benefits which accrue to a property as a secondary result or as a minor consequence of the provision of public facilities to another property.

(13) “Land use assumptions” means a description of the service area and projections of land uses, densities, intensities, and population in the service area over at least a ten-year period.

(14) “Level of service” means a measure of the relationship between service capacity and service demand for public facilities.

(15) “Local planning commission” means the entity created pursuant to Article 1, Chapter 29, Title 6.

(16) “Project” means a particular development on an identified parcel of land.

(17) “Proportionate share” means that portion of the cost of system improvements determined pursuant to Section 6-1-990 which reasonably relates to the service demands and needs of the project.

(18) “Public facilities” means:

(a) water supply production, treatment, laboratory, engineering, administration, storage, and transmission facilities;

(b) wastewater collection, treatment, laboratory, engineering, administration, and disposal facilities;

(c) solid waste and recycling collection, treatment, and disposal facilities;

(d) roads, streets, and bridges including, but not limited to, rights-of-way and traffic signals;

(e) storm water transmission, retention, detention, treatment, and disposal facilities and flood control facilities;

(f) public safety facilities, including law enforcement, fire, emergency medical and rescue, and street lighting facilities;

(g) capital equipment and vehicles, with an individual unit purchase price of not less than one hundred thousand dollars including, but not limited to, equipment and vehicles used in the delivery of public safety services, emergency preparedness services, collection and disposal of solid waste, and storm water management and control;

(h) parks, libraries, and recreational facilities;

(i) public education facilities for grades K-12 including, but not limited to, schools, offices, classrooms, parking areas, playgrounds, libraries, cafeterias, gymnasiums, health and music rooms, computer and science laboratories, and other facilities considered necessary for the proper public education of the state’s children.

(19) “Service area” means, based on sound planning or engineering principles, or both, a defined geographic area in which specific public facilities provide service to development within the area defined.

Provided, however, that no provision in this article may be interpreted to alter, enlarge, or reduce the service area or boundaries of a political subdivision which is authorized or set by law.

(20) "Service unit" means a standardized measure of consumption, use, generation, or discharge attributable to an individual unit of development calculated in accordance with generally accepted engineering or planning standards for a particular category of capital improvements.

(21) "System improvements" means capital improvements to public facilities which are designed to provide service to a service area.

(22) "System improvement costs" means costs incurred for construction or reconstruction of system improvements, including design, acquisition, engineering, and other costs attributable to the improvements, and also including the costs of providing additional public facilities needed to serve new growth and development. System improvement costs do not include:

(a) construction, acquisition, or expansion of public facilities other than capital improvements identified in the capital improvements plan;

(b) repair, operation, or maintenance of existing or new capital improvements;

(c) upgrading, updating, expanding, or replacing existing capital improvements to serve existing development in order to meet stricter safety, efficiency, environmental, or regulatory standards;

(d) upgrading, updating, expanding, or replacing existing capital improvements to provide better service to existing development;

(e) administrative and operating costs of the governmental entity; or

(f) principal payments and interest or other finance charges on bonds or other indebtedness except financial obligations issued by or on behalf of the governmental entity to finance capital improvements identified in the capital improvements plan.

HISTORY: 1999 Act No. 118, Section 1; 2016 Act No. 229 (H.4416), Section 2, eff June 3, 2016.

Effect of Amendment

2016 Act No. 229, Section 2, added (18)(i), relating to certain public education facilities.

**SECTION 6-1-930.** Developmental impact fee.

(A)(1) Only a governmental entity that has a comprehensive plan, as provided in Chapter 29 of this title, and which complies with the requirements of this article may impose a development impact fee. If a governmental entity has not adopted a comprehensive plan, but has adopted a capital improvements plan which substantially complies with the requirements of Section 6-1-960(B), then it may impose a development impact fee. A governmental entity may not impose an impact fee, regardless of how it is designated, except as provided in this article. However, a special purpose district or public service district which (a) provides fire protection services or recreation services, (b) was created by act of the General Assembly prior to 1973, and (c) had the power to impose development impact fees prior to the effective date of this section is not prohibited from imposing development impact fees.

(2) Before imposing a development impact fee on residential units, a governmental entity shall prepare a report which estimates the effect of recovering capital costs through impact fees on the availability of affordable housing within the political jurisdiction of the governmental entity.

(B)(1) An impact fee may be imposed and collected by the governmental entity only upon the passage of an ordinance approved by a positive majority, as defined in Article 3 of this chapter.

(2) The amount of the development impact fee must be based on actual improvement costs or reasonable estimates of the costs, supported by sound engineering studies.

(3) An ordinance authorizing the imposition of a development impact fee must:

(a) establish a procedure for timely processing of applications for determinations by the governmental entity of development impact fees applicable to all property subject to impact fees and for the timely processing of applications for individual assessment of development impact fees, credits, or reimbursements allowed or paid under this article;

(b) include a description of acceptable levels of service for system improvements; and

(c) provide for the termination of the impact fee.

(C) A governmental entity shall prepare and publish an annual report describing the amount of all impact fees collected, appropriated, or spent during the preceding year by category of public facility and service area.

(D) Payment of an impact fee may result in an incidental benefit to property owners or developers within the service area other than the fee payor, except that an impact fee that results in benefits to property owners or developers within the service area, other than the fee payor, in an amount which is greater than incidental benefits is prohibited.

HISTORY: 1999 Act No. 118, Section 1.

**SECTION 6-1-940.** Amount of impact fee.

A governmental entity imposing an impact fee must provide in the impact fee ordinance the amount of impact fee due for each unit of development in a project for which an individual building permit or certificate of occupancy is issued. The governmental entity is bound by the amount of impact fee specified in the ordinance and may not charge higher or additional impact fees for the same purpose unless the number of service units increases or the scope of the development changes and the amount of additional impact fees is limited to the amount attributable to the additional service units or change in scope of the development. The impact fee ordinance must:

(1) include an explanation of the calculation of the impact fee, including an explanation of the factors considered pursuant to this article;

(2) specify the system improvements for which the impact fee is intended to be used;

(3) inform the developer that he may pay a project's proportionate share of system improvement costs by payment of impact fees according to the fee schedule as full and complete payment of the developer's proportionate share of system improvements costs;

(4) inform the fee payor that:

(a) he may negotiate and contract for facilities or services with the governmental entity in lieu of the development impact fee as defined in Section 6-1-1050;

(b) he has the right of appeal, as provided in Section 6-1-1030;

(c) the impact fee must be paid no earlier than the time of issuance of the building permit or issuance of a development permit if no building permit is required.

HISTORY: 1999 Act No. 118, Section 1.

**SECTION 6-1-950.** Procedure for adoption of ordinance imposing impact fees.

(A) The governing body of a governmental entity begins the process for adoption of an ordinance imposing an impact fee by enacting a resolution directing the local planning commission to conduct the

studies and to recommend an impact fee ordinance, developed in accordance with the requirements of this article. Under no circumstances may the governing body of a governmental entity impose an impact fee for any public facility which has been paid for entirely by the developer.

(B) Upon receipt of the resolution enacted pursuant to subsection (A), the local planning commission shall develop, within the time designated in the resolution, and make recommendations to the governmental entity for a capital improvements plan and impact fees by service unit. The local planning commission shall prepare and adopt its recommendations in the same manner and using the same procedures as those used for developing recommendations for a comprehensive plan as provided in Article 3, Chapter 29, Title 6, except as otherwise provided in this article. The commission shall review and update the capital improvements plan and impact fees in the same manner and on the same review cycle as the governmental entity's comprehensive plan or elements of it.

HISTORY: 1999 Act No. 118, Section 1.

**SECTION 6-1-960.** Recommended capital improvements plan; notice; contents of plan.

(A) The local planning commission shall recommend to the governmental entity a capital improvements plan which may be adopted by the governmental entity by ordinance. The recommendations of the commission are not binding on the governmental entity, which may amend or alter the plan. After reasonable public notice, a public hearing must be held before final action to adopt the ordinance approving the capital improvements plan. The notice must be published not less than thirty days before the time of the hearing in at least one newspaper of general circulation in the county. The notice must advise the public of the time and place of the hearing, that a copy of the capital improvements plan is available for public inspection in the offices of the governmental entity, and that members of the public will be given an opportunity to be heard.

(B) The capital improvements plan must contain:

(1) a general description of all existing public facilities, and their existing deficiencies, within the service area or areas of the governmental entity, a reasonable estimate of all costs, and a plan to develop the funding resources, including existing sources of revenues, related to curing the existing deficiencies including, but not limited to, the upgrading, updating, improving, expanding, or replacing of these facilities to meet existing needs and usage;

(2) an analysis of the total capacity, the level of current usage, and commitments for usage of capacity of existing public facilities, which must be prepared by a qualified professional using generally accepted principles and professional standards;

(3) a description of the land use assumptions;

(4) a definitive table establishing the specific service unit for each category of system improvements and an equivalency or conversion table establishing the ratio of a service unit to various types of land uses, including residential, commercial, agricultural, and industrial, as appropriate;

(5) a description of all system improvements and their costs necessitated by and attributable to new development in the service area, based on the approved land use assumptions, to provide a level of service not to exceed the level of service currently existing in the community or service area, unless a different or higher level of service is required by law, court order, or safety consideration;

(6) the total number of service units necessitated by and attributable to new development within the service area based on the land use assumptions and calculated in accordance with generally accepted engineering or planning criteria;

(7) the projected demand for system improvements required by new service units projected over a reasonable period of time not to exceed twenty years;

(8) identification of all sources and levels of funding available to the governmental entity for the financing of the system improvements; and

(9) a schedule setting forth estimated dates for commencing and completing construction of all improvements identified in the capital improvements plan.

(C) Changes in the capital improvements plan must be approved in the same manner as approval of the original plan.

HISTORY: 1999 Act No. 118, Section 1.

**SECTION 6-1-970.** Exemptions from impact fees.

The following structures or activities are exempt from impact fees:

(1) rebuilding the same amount of floor space of a structure that was destroyed by fire or other catastrophe;

(2) remodeling or repairing a structure that does not result in an increase in the number of service units;

(3) replacing a residential unit, including a manufactured home, with another residential unit on the same lot, if the number of service units does not increase;

(4) placing a construction trailer or office on a lot during the period of construction on the lot;

(5) constructing an addition on a residential structure which does not increase the number of service units;

(6) adding uses that are typically accessory to residential uses, such as a tennis court or a clubhouse, unless it is demonstrated clearly that the use creates a significant impact on the system's capacity;

(7) all or part of a particular development project if:

(a) the project is determined to create affordable housing; and

(b) the exempt development's proportionate share of system improvements is funded through a revenue source other than development impact fees;

(8) constructing a new elementary, middle, or secondary school; and

(9) constructing a new volunteer fire department.

HISTORY: 1999 Act No. 118, Section 1; 2016 Act No. 229 (H.4416), Section 1, eff June 3, 2016.

Effect of Amendment

2016 Act No. 229, Section 1, added (8) and (9), relating to certain schools and volunteer fire departments.

**SECTION 6-1-980.** Calculation of impact fees.

(A) The impact fee for each service unit may not exceed the amount determined by dividing the costs of the capital improvements by the total number of projected service units that potentially could use the capital improvement. If the number of new service units projected over a reasonable period of time is less than the total number of new service units shown by the approved land use assumptions at full development of the service area, the maximum impact fee for each service unit must be calculated by dividing the costs of the part of the capital improvements necessitated by and attributable to the projected new service units by the total projected new service units.

(B) An impact fee must be calculated in accordance with generally accepted accounting principles.

HISTORY: 1999 Act No. 118, Section 1.

**SECTION 6-1-990.** Maximum impact fee; proportionate share of costs of improvements to serve new development.

(A) The impact fee imposed upon a fee payor may not exceed a proportionate share of the costs incurred by the governmental entity in providing system improvements to serve the new development. The proportionate share is the cost attributable to the development after the governmental entity reduces the amount to be imposed by the following factors:

(1) appropriate credit, offset, or contribution of money, dedication of land, or construction of system improvements; and

(2) all other sources of funding the system improvements including funds obtained from economic development incentives or grants secured which are not required to be repaid.

(B) In determining the proportionate share of the cost of system improvements to be paid, the governmental entity imposing the impact fee must consider the:

(1) cost of existing system improvements resulting from new development within the service area or areas;

(2) means by which existing system improvements have been financed;

(3) extent to which the new development contributes to the cost of system improvements;

(4) extent to which the new development is required to contribute to the cost of existing system improvements in the future;

(5) extent to which the new development is required to provide system improvements, without charge to other properties within the service area or areas;

(6) time and price differentials inherent in a fair comparison of fees paid at different times; and

(7) availability of other sources of funding system improvements including, but not limited to, user charges, general tax levies, intergovernmental transfers, and special taxation.

HISTORY: 1999 Act No. 118, Section 1.

**SECTION 6-1-1000.** Fair compensation or reimbursement of developers for costs, dedication of land or oversize facilities.

A developer required to pay a development impact fee may not be required to pay more than his proportionate share of the costs of the project, including the payment of money or contribution or dedication of land, or to oversize his facilities for use of others outside of the project without fair compensation or reimbursement.

HISTORY: 1999 Act No. 118, Section 1.

**SECTION 6-1-1010.** Accounting; expenditures.

(A) Revenues from all development impact fees must be maintained in one or more interest-bearing accounts. Accounting records must be maintained for each category of system improvements and the service area in which the fees are collected. Interest earned on development impact fees must be considered funds of the account on which it is earned, and must be subject to all restrictions placed on the use of impact fees pursuant to the provisions of this article.

(B) Expenditures of development impact fees must be made only for the category of system improvements and within or for the benefit of the service area for which the impact fee was imposed as

shown by the capital improvements plan and as authorized in this article. Impact fees may not be used for:

- (1) a purpose other than system improvement costs to create additional improvements to serve new growth;
- (2) a category of system improvements other than that for which they were collected; or
- (3) the benefit of service areas other than the area for which they were imposed.

HISTORY: 1999 Act No. 118, Section 1.

**SECTION 6-1-1020.** Refunds of impact fees.

(A) An impact fee must be refunded to the owner of record of property on which a development impact fee has been paid if:

- (1) the impact fees have not been expended within three years of the date they were scheduled to be expended on a first-in, first-out basis; or
- (2) a building permit or permit for installation of a manufactured home is denied.

(B) When the right to a refund exists, the governmental entity shall send a refund to the owner of record within ninety days after it is determined by the entity that a refund is due.

(C) A refund must include the pro rata portion of interest earned while on deposit in the impact fee account.

(D) A person entitled to a refund has standing to sue for a refund pursuant to this article if there has not been a timely payment of a refund pursuant to subsection (B) of this section.

HISTORY: 1999 Act No. 118, Section 1.

**SECTION 6-1-1030.** Appeals.

(A) A governmental entity which adopts a development impact fee ordinance shall provide for administrative appeals by the developer or fee payor.

(B) A fee payor may pay a development impact fee under protest. A fee payor making the payment is not estopped from exercising the right of appeal provided in this article, nor is the fee payor estopped from receiving a refund of an amount considered to have been illegally collected. Instead of making a payment of an impact fee under protest, a fee payor, at his option, may post a bond or submit an irrevocable letter of credit for the amount of impact fees due, pending the outcome of an appeal.

(C) A governmental entity which adopts a development impact fee ordinance shall provide for mediation by a qualified independent party, upon voluntary agreement by both the fee payor and the governmental entity, to address a disagreement related to the impact fee for proposed development. Participation in mediation does not preclude the fee payor from pursuing other remedies provided for in this section or otherwise available by law.

HISTORY: 1999 Act No. 118, Section 1.

**SECTION 6-1-1040.** Collection of development impact fees.

A governmental entity may provide in a development impact fee ordinance the method for collection of development impact fees including, but not limited to:

- (1) additions to the fee for reasonable interest and penalties for nonpayment or late payment;
- (2) withholding of the certificate of occupancy, or building permit if no certificate of occupancy is required, until the development impact fee is paid;
- (3) withholding of utility services until the development impact fee is paid; and

(4) imposing liens for failure to pay timely a development impact fee.

HISTORY: 1999 Act No. 118, Section 1.

**SECTION 6-1-1050.** Permissible agreements for payments or construction or installation of improvements by fee payors and developers; credits and reimbursements.

A fee payor and developer may enter into an agreement with a governmental entity, including an agreement entered into pursuant to the South Carolina Local Government Development Agreement Act, providing for payments instead of impact fees for facilities or services. That agreement may provide for the construction or installation of system improvements by the fee payor or developer and for credits or reimbursements for costs incurred by a fee payor or developer including interproject transfers of credits or reimbursement for project improvements which are used or shared by more than one development project. An impact fee may not be imposed on a fee payor or developer who has entered into an agreement as described in this section.

HISTORY: 1999 Act No. 118, Section 1.

**SECTION 6-1-1060.** Article shall not affect existing laws.

(A) The provisions of this article do not repeal existing laws authorizing a governmental entity to impose fees or require contributions or property dedications for capital improvements. A development impact fee adopted in accordance with existing laws before the enactment of this article is not affected until termination of the development impact fee. A subsequent change or reenactment of the development impact fee must comply with the provisions of this article. Requirements for developers to pay in whole or in part for system improvements may be imposed by governmental entities only by way of impact fees imposed pursuant to the ordinance.

(B) Notwithstanding another provision of this article, property for which a valid building permit or certificate of occupancy has been issued or construction has commenced before the effective date of a development impact fee ordinance is not subject to additional development impact fees.

HISTORY: 1999 Act No. 118, Section 1.

**SECTION 6-1-1070.** Shared funding among units of government; agreements.

(A) If the proposed system improvements include the improvement of public facilities under the jurisdiction of another unit of government including, but not limited to, a special purpose district that does not provide water and wastewater utilities, a school district, and a public service district, an agreement between the governmental entity and other unit of government must specify the reasonable share of funding by each unit. The governmental entity authorized to impose impact fees may not assume more than its reasonable share of funding joint improvements, nor may another unit of government which is not authorized to impose impact fees do so unless the expenditure is pursuant to an agreement under Section 6-1-1050 of this section.

(B) A governmental entity may enter into an agreement with another unit of government including, but not limited to, a special purpose district that does not provide water and wastewater utilities, a school district, and a public service district, that has the responsibility of providing the service for which an impact fee may be imposed. The determination of the amount of the impact fee for the contracting governmental entity must be made in the same manner and is subject to the same procedures and limitations as provided in this article. The agreement must provide for the collection of the impact fee by the governmental entity and for the expenditure of the impact fee by another unit of government including,

but not limited to, a special purpose district that does not provide water and wastewater utilities, a school district, and a public services district unless otherwise provided by contract.

HISTORY: 1999 Act No. 118, Section 1.

**SECTION 6-1-1080.** Exemptions; water or wastewater utilities.

The provisions of this chapter do not apply to a development impact fee for water or wastewater utilities, or both, imposed by a city, county, commissioners of public works, special purpose district, or nonprofit corporation organized pursuant to Chapter 35 or 36 of Title 33, except that in order to impose a development impact fee for water or wastewater utilities, or both, the city, county, commissioners of public works, special purpose district or nonprofit corporation organized pursuant to Chapter 35 or 36 of Title 33 must:

- (1) have a capital improvements plan before imposition of the development impact fee; and
- (2) prepare a report to be made public before imposition of the development impact fee, which shall include, but not be limited to, an explanation of the basis, use, calculation, and method of collection of the development impact fee; and
- (3) enact the fee in accordance with the requirements of Article 3 of this chapter.

HISTORY: 1999 Act No. 118, Section 1.

**SECTION 6-1-1090.** Annexations by municipalities.

A county development impact fee ordinance imposed in an area which is annexed by a municipality is not affected by this article until the development impact fee terminates, unless the municipality assumes any liability which is to be paid with the impact fee revenue.

HISTORY: 1999 Act No. 118, Section 1.

**SECTION 6-1-2000.** Taxation or revenue authority by political subdivisions.

This article shall not create, grant, or confer any new or additional taxing or revenue raising authority to a political subdivision which was not specifically granted to that entity by a previous act of the General Assembly.

HISTORY: 1999 Act No. 118, Section 1.

**SECTION 6-1-2010.** Compliance with public notice or public hearing requirements.

Compliance with any requirement for public notice or public hearing in this article is considered to be in compliance with any other public notice or public hearing requirement otherwise applicable including, but not limited to, the provisions of Chapter 4, Title 30, and Article 3 of this chapter.

HISTORY: 1999 Act No. 118, Section 1.